## Royal Commission into the Management of Police Informants:

Annual Progress Report 2022-23



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#### 1. Attorney-General's foreword

Three years on from the release of the final report of the Royal Commission into the Management of Police Informants, I am pleased to provide my third progress report to Parliament.

Under the *Police Informants Royal Commission Implementation Monitor Act 2021* (Implementation Monitor Act), I am required to provide my report to Parliament by 30 November each year.

Since the Commission delivered its final report on 30 November 2020, the Victorian Government has been working hard to achieve its commitment to deliver each of the recommendations directed to it, and to support the delivery of all the Commission's 111 recommendations.

As of September 2023, government has delivered in full 49 of the 55 recommendations directed to it, including all of its recommendations with three-, six-, and 12month timeframes, and all but four recommendations with a set timeframe.

Overall, 90 of the 111 recommendations have been delivered by responsible agencies, and there is continuing progress to deliver the remaining recommendations.

This is my third progress report, which covers the period from 1 July 2022 to 30 June 2023. Recommendations with an indicative two-year implementation timeframe fall within this reporting period. For recommendations with longer delivery timeframes, I have reported on implementation progress up to September 2023.

Significant achievements of the past year include government delivering an additional 26 recommendations with a two-year timeframe. These recommendations relate to the development of human source management legislation and the systemic review of police oversight.

Work is ongoing to deliver the final remaining recommendations, including to address the Commission's concerns regarding the process for resolving public interest immunity claims and the ability to progress future inquiries in an effective, timely and transparent manner.

As I outlined in my previous report, government's approach to implementing the Commission's recommendations has been informed by engagement with the community on issues of public importance. This has included significant community consultation in relation to the systemic review of police oversight and legislative recommendations.

During this past year, the cross-agency Implementation Taskforce has continued to play a central role in coordinating the delivery of recommendations, and has increasingly turned its attention to ensuring that reforms delivered in response to the Commission's recommendations are effectively operationalised and have an enduring impact.

Significant delivery of recommendations has been achieved in the reporting period and an impressive program of work is well underway to finalise delivery of the Commission's remaining recommendations. I thank all those involved in this important work.

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Jaclyn Symes MP Attorney-General

## Glossary and abbreviations

| Term  | Definition   |
|---|--|
| Commission  | Royal Commission into the Management of Police Informants.   |
| Continuing<br>Professional<br>Development<br>(CPD)                            | Continuing Professional Development obligations are intended to ensure that<br>lawyers are continually updating and improving their skills and knowledge to<br>maintain the quality of the service expected by, and delivered to, their clients<br>and the community.  |
| Human source  | Under the Human Source Management Bill, a human source is a person<br>Victoria Police has registered to confidentially provide information or<br>assistance to police to assist with a criminal investigation. A human source is<br>also referred to as a police 'informer' or 'informant'.  |
| Human Source<br>Management<br>Act 2023<br>(Human Source<br>Management<br>Act) | Legislation that delivers 25 Commission recommendations<br>(recommendations 8-18, 44-56 and 58) for the Victorian Government to<br>implement legislation for registration, use, management and external<br>oversight of Victoria Police's human sources. Received Royal Assent on 16 May<br>2023 and will commence on 30 September 2024.   |
| Implementation<br>Monitor   | The Implementation Monitor monitors progress and adequacy of<br>implementation of the Commission's recommendations by responsible<br>agencies. The Implementation Monitor reports annually to the Attorney-<br>General on progress and adequacy of implementation and provides advice<br>to the Attorney-General regarding what further measures may be taken to<br>ensure that recommendations are implemented in full. |
| Implementation<br>Taskforce   | The administrative taskforce chaired by the Secretary of the Department of<br>Justice and Community Safety and constituted by senior representatives of<br>each Victorian agency responsible for implementation of the Commission's<br>recommendations.  |
| <i>Inquiries Act</i><br><i>2014</i> (Inquiries<br>Act)                        | The legislation that governs the establishment and conduct of inquiries, including royal commissions, in Victoria.   |
| Legal Profession<br>Uniform Law<br>(Uniform Law)                              | The common regulatory framework, governing legal professional practice in Victoria, New South Wales, and Western Australia, outlined in schedule 1 of the <i>Legal Profession Uniform Law Application Act 2014</i> .   |
| Law Council of<br>Australia (LCA)   | An association of law societies and bar associations from the states and territories of Australia, and the peak body representing the legal profession in Australia.   |
| Law Institute of<br>Victoria (LIV)  | The peak representative body for the legal profession in Victoria and provides key services such as legal CPD, a legal bookshop and library, and legal costing services.   |

| Term   | Definition   |
|--|--|
| Legal Services<br>Council (LSC)  | The LSC and Commissioner for Uniform Legal Services Regulation oversee the implementation of the Legal Profession Uniform Law scheme.  |
| Police<br>Informants<br>Royal<br>Commission<br>Implementation<br>Monitor Act 2021<br>(Implementation<br>Monitor Act) | Establishes the Implementation Monitor and provides the functions, powers and duties of the Implementation Monitor.  |
| Public interest<br>immunity (PII)  | A rule of evidence in court proceedings and inquiries. The rule states relevant<br>evidence is not to be disclosed where disclosure would damage the public<br>interest and the need to avoid damage outweighs a person's right to have all<br>the relevant evidence made available to them. |
| Responsible or<br>lead agency  | An entity responsible for implementing the Commission's recommendation.  |
| <i>Special</i><br><i>Investigator Act</i><br><i>2021</i> (Special<br>Investigator Act)                               | Legislation that established the Office of the Special Investigator to<br>investigate potential criminal conduct and breaches of discipline arising from<br>the use by Victoria Police of Ms Nicola Gobbo as a human source.   |
| Special<br>Investigator<br>Repeal Bill 2023<br>(Special<br>Investigator<br>Repeal Bill)                              | A Bill to abolish the Office of the Special Investigator, that passed both<br>Houses of Parliament and received Royal Assent on 8 November 2023.   |
| Victorian Bar<br>Council<br>(Victorian Bar)  | Manages the activities of the Bar supported by a group of committees for specific interest groups and areas of the Bar's administration.   |
| Victorian<br>Government<br>Solicitor's Office<br>(VGSO)  | An administrative office that provides legal services for the State and in the<br>State's interests, acting for the Executive Government of the State, and with<br>the Victorian Government Solicitor being the lawyer on the record in court<br>proceedings.                                |
| Victorian Legal<br>Services Board<br>and<br>Commissioner<br>(VLSB+C)   | Independent statutory authorities responsible for the regulation of the legal profession in Victoria.  |

# 2. Reporting and oversight for transparent and effective implementation

The Victorian Government remains committed to supporting the effective and transparent implementation of the Commission's remaining recommendations through independent monitoring and reporting on progress and delivery of recommendations.

The Implementation Monitor, Sir David Carruthers, has continued to play a critical role in this oversight and reporting framework, providing independent advice to responsible agencies and government on implementation issues. The Victorian Government continues to demonstrate its commitment to independent oversight provided by the Implementation Monitor, with additional funding provided to support the role of the Implementation Monitor as part of the 2023-24 State Budget.

Throughout this reporting period, the Implementation Monitor has continued to work closely with government and other responsible agencies to oversee the implementation of recommendations and ensure the Commission's intended outcomes are achieved.

According to the Implementation Monitor Act, the Implementation Monitor is required to report annually to the Attorney-General on the progress of responsible agencies in implementing the Commission's recommendations. The Implementation Monitor's report includes the Implementation Monitor's assessment of the adequacy of action taken and provides advice to the Attorney-General on further measures that may be required to ensure that recommendations are fully implemented.

The Attorney-General is, in turn, required to prepare an annual progress report on the implementation of recommendations, to be provided to Parliament by 30 November each year.

The progress reports build on the Victorian Government's detailed <u>response</u> to the Commission's final report, released in May 2021, which outlined the government's approach to implementation of the recommendations.

The <u>first progress report</u> was tabled on 30 November 2021 covering the period from 30 November 2020, when the Commission delivered its final report, to 30 June 2021. The <u>second progress</u> report was tabled on 20 December 2022, covering the period from 1 July 2021 to 30 June 2022.

This report marks the third annual progress report provided to Parliament.

#### 2.1 Implementation Monitor's 2022-23 report

The Implementation Monitor provided his third Implementation Report to the Attorney-General in September 2023.

The Implementation Monitor's third Implementation Report covers the period from 1 July 2022 to 30 June 2023, focusing on the Implementation Monitor's assessment of progress towards implementing recommendations that were given a two-year indicative implementation timeframe by the Commission from the delivery of the Commission's final report (i.e by 30 November 2022).

The Implementation Monitor advised the Attorney-General that, on his assessment, the majority of the 35 recommendations with a two-year timeframe had been fully delivered. Only nine such recommendations had not, in the Implementation Monitor's view, been delivered to their full intention.

Overall, the Implementation Monitor indicated that this reporting period had seen the delivery of significant reform, including:

- Passage of the Human Source Management Act, which provides a legislative framework for Victoria Police's registration, use and management of human sources and delivers twenty-five recommendations (recommendation 8-18, 44-56, 58)
- Government continued work to consider reform options following the systemic review of police oversight in 2022 (**recommendation 61**)
- Two independent reviews by Victoria Police to deliver the first limb of **recommendation 72** (training and support for police officers regarding their disclosure obligations) and

**recommendation 73** (dedicated disclosure officer initiative). Full delivery of these recommendations will be dependent on further reviews, which are required within five years of the initial reviews.

Of the nine recommendations the Implementation Monitor considered had not been delivered to their full intention, the Implementation Monitor noted the following:

- Operational and resourcing constraints experienced by Victoria Police have meant delivery of the centralised organisational model for the registration, use and management of human sources has been delayed (recommendation 26-29). The Implementation Monitor will continue to work closely with Victoria Police to help deliver these recommendations.
- Work on ensuring the Public Interest Monitor (PIM) and Independent Broad-Based Anti-Corruption Commission (IBAC) can securely share information relevant to their respective legislative functions regarding Victoria Police's use and management of human sources (recommendation 59), is contingent on the making of regulations and other legislative amendments ahead of commencement of the Human Source Management Act.
- Work by Government to ensure PIM, IBAC and Victoria Police are appropriately funded and resourced to undertake legislative functions under the Human Source Management Act (recommendation 60), is contingent on additional work on regulations and commencement of the Human Source Management Act in September 2024. The

Implementation Monitor will keep the progress of recommendations 59 and 60 under close review.

 Introducing mandatory reporting and regulation of CPD requirements (recommendation 85-87), has faced complexities due to legal profession regulation being governed by a uniform scheme which operates in multiple jurisdictions.

In relation to recommendation 86, the Implementation Monitor noted that in consultation with stakeholders, the government developed a model for mandatory reporting of suspected misconduct. The Implementation Monitor also noted delivery of recommendation 87 is contingent on recommendation 86, as it requires the preparation of harmonised guidance following the introduction of the mandatory reporting.

Further commentary on the status of these recommendations is at section 2.2 below.

The Implementation Monitor's report also revisited six recommendations that fell within the previous reporting period that had previously been assessed as not fully implemented. The Implementation Monitor advised the Attorney-General that, on his assessment, two of those six recommendations had now been delivered (recommendation 4 and 76):

• Recommendation 4 required Victoria Police to take steps to ensure that its organisational and executive structure enables the role of Executive Director, Legal Services, to provide independent legal advice to Executive Command and to consider whether a maximum time limit should be placed on how long a person may spend in this role. As outlined in my previous reports, Victoria Police made organisational changes within Victoria Police's executive structure in 2021, to ensure the independence of the advice provided by the Executive Director, Legal Services.

The Implementation Monitor considered full implementation of this recommendation was contingent on additional safeguards requiring legal advice to be sought prior to the registration of certain high risk human sources, which have been included in the Human Source Management Act.

• Recommendation 76 required the preparation and distribution of communications to restore and promote public and client confidence in the legal profession. VLSB+C led the launch of the 'Your Right to Ask' campaign, which was officially launched on 18 April 2023 and ran until the end of June 2023.

Only four recommendations due to be delivered in previous reporting periods had not, in the Implementation Monitor's view, been delivered to their full intention (recommendations 78, 79, 82 and 91). The Implementation Monitor noted:

 Progress continues in relation to changes to the Australian Solicitors' Conduct Rules and commentary in relation to the duty of confidentiality and maintaining appropriate professional boundaries (recommendation 78, 79 and 82). The Implementation Monitor commended VLSB+C who worked on supportive resources and published guidance on professional boundaries on its website in June 2023 and will continue to work with the VLSB+C to ensure the benefit of these recommendations is realised.

That following consultation with • stakeholders, work is underway to develop whole-of-government administrative guidance on PII claims for inquiries and litigation more generally, rather than introducing reforms to address the application of PII under the Inquiries Act in isolation. This approach seeks to address the intent of the recommendation, to provide consistency and transparency in the management of PII claims across government. The Implementation Monitor welcomed further detail and consultation on the proposed quidance in due course. (recommendation 91).

The report also included commentary on the decommissioning of the Office of the Special Investigator, including the appointment of a new Special Investigator to oversee the

decommissioning of the Office of the Special Investigator. The report notes that eleven recommendations relating to the establishment of the Office of the Special Investigator were considered delivered when the Special Investigator Act commenced on 1 December 2021 (recommendation 1, 3, 92-99 and 103). The report emphasises that the Implementation Monitor considers that due process has been carried out with respect to the Commission's recommendations about investigation of criminal offences. In addition, that the Implementation Monitor accepted the advice of the former Special Investigator in relation to the rationale for not proceeding with disciplinary investigations and noted that sufficient investigation was undertaken to acquit the recommendation (recommendation 101).

| Recommendation/s  | Implementation<br>Monitor's<br>assessment of<br>delivery as of 30<br>June 2023 | Commentary from the Implementation<br>Monitor   |  |
|-------------------|--|---|--|
|                   | 3-mor  | nth timeframe   |  |
| 4                 | Delivered  | Victoria Police conducted a review of its<br>organisational and executive structure in 2021.<br>Following the passage of the Human Source<br>Management Act, which had additional<br>safeguards requiring legal advice to be sought<br>prior to the registration of certain high risk<br>human sources, the Implementation Monitor is<br>satisfied this recommendation has been<br>delivered in full. |  |
| 6-month timeframe |  |   |  |

| Recommendation/s   | Implementation<br>Monitor's<br>assessment of<br>delivery as of 30<br>June 2023<br>Delivered | <b>Commentary from the Implementation</b><br><b>Monitor</b><br>Whilst there were unavoidable delays which  |
|--------------------|---|--|
|                    |   | resulted in it not being delivered within the six-<br>month timeframe, the 'Your Right to Ask' public<br>campaign was officially launched in April 2023<br>and ran until the end of June 2023 on radio, press<br>and digital.  |
|                    | 12-mor  | nth timeframe  |
| 78, 79 and 82      | Not yet delivered   | Progress is delayed; however work is underway to<br>deliver guidance to Victorian legal practitioners<br>through local Victorian bodies. In June 2023, the<br>VLSB+C published guidance on professional<br>boundaries.   |
|                    | 18-mor  | nth timeframe  |
| 91                 | Not yet delivered   | Rather than introducing amendments to the<br>Inquiries Act in isolation, work is underway to<br>develop whole-of-government administrative<br>guidance on public interest immunity claims for<br>inquiries and litigation more broadly.<br>Consultation will continue with relevant<br>stakeholders. |
|                    | 2-yea   | ar timeframe   |
| 8-18, 44-56 and 58 | Delivered   | The Human Source Management Act received<br>Royal Assent on 16 May 2023 and will commence<br>on 30 September 2024.   |
| 26-29              | Not yet delivered   | Despite considerable work by Victoria Police to<br>support development of a centralised<br>organisational model, operational and resourcing<br>constraints have led to delay in implementation.  |
| 59                 | Not yet delivered   | Delivery of this recommendation is contingent on<br>regulations following the introduction of the<br>Human Source Management Act and other<br>legislative amendments related to record<br>keeping.   |

| Recommendation/s | Implementation<br>Monitor's<br>assessment of<br>delivery as of 30<br>June 2023 | Commentary from the Implementation<br>Monitor  |
|------------------|--|--|
| 60               | Not yet delivered  | Delivery of this recommendation is contingent on<br>regulations following the introduction of the<br>Human Source Management Act, and the PIM and<br>IBAC being supported to undertake their<br>essential functions.   |
| 61               | Delivered  | The systemic review of police oversight was<br>completed in 2022 and Government is<br>considering reform options. This includes<br>consideration of recommendation 27 of the<br>Yoorrook Justice Commission's recently<br>published Yoorrook For Justice report, which<br>examines Victoria's police oversight system.   |
| 85               | Not yet delivered  | As the Legal Services Council, Law Council of<br>Australia and Australia Bar Association did not<br>implement the recommendation within 12 months,<br>the second limb of the recommendation with an<br>additional 12-month timeframe was triggered.<br>This recommendation has been delayed due to<br>the complexities of implementing reforms in the<br>Legal Profession Uniform Law scheme.                          |
| 86-87            | Not yet delivered  | As agreement at the national level was not able<br>to be reached within 12 months, the second limb<br>of recommendation 86 with an additional 12-<br>month timeframe was triggered.<br>Delivery of recommendation 87 is dependent on<br>the delivery of recommendation 86.<br>These recommendations have been delayed due<br>to the complexities of implementing reforms in<br>the Legal Profession Uniform Law scheme |
|                  | 2- and 7   | '-year timeframe   |
| 72               | Partially delivered  | Victoria Police commissioned a review into the<br>effectiveness of the training and support for<br>police officers regarding their disclosure<br>obligations.<br>Full delivery of this recommendation is<br>contingent on a five year review, due in 2028.   |

| Recommendation/s | Implementation<br>Monitor's<br>assessment of<br>delivery as of 30<br>June 2023 | Commentary from the Implementation<br>Monitor   |
|------------------|--|---|
| 73               | Partially delivered  | Victoria Police commissioned a review into the<br>effectiveness of its dedicated disclosure officer<br>initiative.<br>Full delivery of this recommendation is<br>contingent on a five-year review, due in 2027. |

#### 2.2 Work undertaken to deliver recommendations highlighted in the Implementation Monitor's report

The Implementation Monitor has noted significant work undertaken this reporting period to implement the Commission's recommendations with a two-year implementation timeframe. As of 30 June 2023, the Implementation Monitor assessed only nine recommendations as not having been implemented in full during this reporting period, along with four recommendations from the previous reporting period. The Implementation Monitor also noted the decision by government to wind down the Office of the Special Investigator, and implications for recommendations 100 and 101, which have no set timeframe.

The following details the steps taken to implement these recommendations and an update as to the status of implementation, as of September 2023.

**Recommendation 26-29** require Victoria Police to establish a centralised organisational model for the registration, use and management of human sources. Operational and resourcing constraints experienced by Victoria Police have led to delay in implementation of this recommendation. Victoria Police continues to plan for a phased implementation of a centralised model for human source management.

**Recommendation 59** requires the PIM and IBAC to implement appropriate security protocols and infrastructure to securely receive, share, store and dispose of sensitive human source information. Delivery of this recommendation will be supported by the introduction of regulations under the Human Source Management Act, which the Victorian Government is currently consulting on.

**Recommendation 60** requires the PIM and IBAC to be appropriately funded and resourced to undertake their additional

legislative functions related to oversight of the use of human sources. These requirements will be determined during development of regulations under Human Source Management Act.

Recommendations 78, 79 and 82 are directed to the LSC, LCA and Australian Bar Association and relate to updates to the Solicitors' Conduct Rules and commentary. The Victorian Government is

continuing to work with these bodies to

encourage implementation of these

recommendations.

Recommendation 85 required the LCA, LSC, and Australian Bar Association to work together to harmonise the powers held by local regulatory authorities through the Solicitors' CPD Rules. The recommendation provides that if harmonisation is not achieved within 12 months, the Victorian Government has a further 12-months to provide the Victorian regulatory authority with increased powers.

As the LSC, LCA and ABA did not implement the recommendation within the stipulated timeframe, the second part of this recommendation has been triggered. The government has engaged with participant jurisdictions on a proposed model.

**Recommendation 86** requires the Victorian Government to pursue an amendment to the Legal Profession Uniform Law to introduce a mandatory requirement for lawyers to report the suspected misconduct of other lawyers. If the amendment is not introduced into the Legal Profession Uniform Law within 12 months, the Commission recommended the Victorian Government introduce the requirement in Victoria, within a further 12months. Although uniform implementation was not achieved in the initial 12 months, the government, in consultation with stakeholders has developed a model for the reforms and engaged with the LSC and other participating jurisdictions seeking uniform implementation of the mandatory reporting requirement. Government continues to consider the best way of progressing this recommendation.

**Recommendation 87** requires VLSB+C, the Victorian Bar and the LIV, to prepare harmonised guidance and CPD activities for the legal profession to accompany and support the introduction of a mandatory reporting requirement. Planning in relation to this guidance has commenced, and further consultation will occur once recommendation 86 has been finalised.

**Recommendation 91** requires the Victorian Government to amend the Inquiries Act to remove the ability of a person to refuse or fail to comply with a notice or requirement from a Royal Commission on the grounds of PII, within 18 months.

The government has consulted broadly on its proposed approach to implementing this recommendation and following feedback is developing whole-ofgovernment administrative guidance on PII claims for inquiries and litigation more generally, rather than introducing reforms to address the application of PII under the Inquiries Act in isolation. Further consultation with relevant stakeholders is ongoing.

As outlined above, government is continuing to pursue its approach to implementing reforms to achieve the Commission's intent, recognising the broad range of potential matters that may be the subject of royal commissions, other forms of inquiry, litigation and the evolving nature of PII in the common law.

Recommendations 100 and 101 require the Chief Commissioner of Victoria Police to ensure that a suitably qualified, independent authorised person, who is not a police officer, determines any disciplinary charges laid by the Special Investigator. Also, that the Chief Commissioner of Victoria Police reports to the Special Investigator and Implementation Monitor on the outcome of any disciplinary proceedings arising from the Special Investigator's investigation of current Victoria Police officers.

The Special Investigator Repeal Bill, which will decommission the Office of the Special Investigator, passed both Houses of Parliament and received Royal Assent on 8 November 2023. Recommendations 100 and 101 will be closed at the time the *Special Investigator Repeal Act 2023* commences.

#### 3. Implementation progress to date

Since the Commission handed down its final report on 30 November 2020, the Victorian Government has been working hard to achieve its commitment to deliver each of the recommendations directed to it, and to support the delivery of all the Commission's 111 recommendations.

All recommendations directed to government with indicative implementation timeframes of three-, sixand 12-months have been delivered.

Almost all recommendations with a twoyear indicative implementation timeframe have been delivered (26 of 29) and significant progress made towards delivering all remaining recommendations.

Delivery of recommendations has involved the development of significant and landmark reforms. The Human Source Management Act received Royal Assent on 16 May 2023 and will commence operation on 30 September 2024. The legislation will provide a framework for the registration, use, management and external oversight of Victoria Police's human sources. This legislation is one of the most significant reforms arising from the Commission's inquiries, and will help to prevent the events that led to the Commission from occurring again. The Implementation Monitor has assessed all but three recommendations directed to Government with a two-year timeframe as having been acquitted in full. Of the three outstanding recommendations, the Implementation Monitor has noted interjurisdictional constraints and complexities have caused delays in progressing two of these recommendations and the remaining recommendation is contingent on the making of regulations ahead of commencement of the Human Source Management Act.

Overall, of the 111 recommendations made by the Commission, 90 have been delivered. In this reporting period, the Victorian Government has continued to work closely with agencies responsible for delivery of recommendations through the Implementation Taskforce to coordinate and monitor the effective delivery of all recommendations. Given the substantial progress to deliver most of the recommendations, the Implementation Taskforce will no longer meet on a periodic basis, however engagement between agencies and the Implementation Monitor will continue, to ensure transparent and coordinated delivery of remaining recommendations.

#### 3.1 Recommendations directed to the Victorian Government with a two-year timeframe

Most recommendations directed to the Victorian Government with a two-year indicative timeframe have been delivered, with only three outstanding.

As foreshadowed in last year's report, the Human Source Management Act received Royal Assent on 16 May 2023 and will commence operation on 30 September 2024 **(recommendations 8-18, 44-56 and 58).** 

This legislation is the first of its kind in Australia, providing a clear framework for police to obtain and use information from human sources, with appropriate protections to manage risks, including by:

- setting out the process for the registration, use and management of Victoria Police's human sources, and
- establishing an external oversight model to ensure that human sources are used in an ethical and justifiable manner.

The Commission emphasised that the use of human sources plays an important role for policing and community safety and should continue, but that considerable risks exist due to the covert nature of human sources.

The legislation ensures significant protections are put in place where the risks are greatest – where a person has access to privileged information, is under the age of 18, or has a serious physical or mental health condition.

The government has conducted a systemic review of police oversight in Victoria, which delivers on **recommendation 61.** The review, which involved community and targeted stakeholder consultation, considered the institutional and legislative structures that make up the Victorian police oversight system, including:

- integrity agencies' external oversight of police's use of significant powers
- complaints and disclosures about police misconduct and corruption, and
- how these complaints may be responded to (either through informal resolution, formal complaints resolution processes or investigation and/or disciplinary processes).

Government is continuing to consider options for reform following the completion of the review, including recommendation 27 of the Yoorrook Justice Commission's Yoorrook For Justice report, published on 4 September 2023, which involves Victoria's police oversight system.

Ongoing progress continues to support delivery of the outstanding recommendations with a two-year indicative timeframe.

**Recommendation 60** requires the Victorian Government to ensure that the PIM, IBAC and Victoria Police are adequately resourced to undertake new legislative functions under the Human Source Management Act. Government is continuing to work with agencies to understand resourcing implications of delivering the recommendations.

As outlined in 2.2 above, government has also undertaken a significant body of work to develop reform proposals to implement **recommendations 85** and **86** including engaging with the LSC and other participants in the multijurisdictional Legal Profession Uniform Law scheme.

## 3.2 Longer-term recommendations directed to the Victorian Government

Of the 55 recommendations led by the Victorian Government, only two outstanding recommendations have longer-term indicative timeframes beyond the current reporting period, due to ongoing or no indicative timeframes.

**Recommendations 43** requires the Victorian Government to ensure that Victoria Police is appropriately funded to implement the Commission's recommendations.

Government is continuing to work with agencies to understand resourcing

implications of delivering the recommendations.

**Recommendations 111** requires the Attorney-General to reports annually to the Victorian Parliament on the progress of the implementation of the Commission's recommendations, until implementation is complete.

## Appendix A – Table of Victorian Government deliverables

The Commission's final report included 111 recommendations. The following table sets out the Commission's implementation timeframes against each of the 55 recommendations that the Victorian Government is responsible for implementing. **Appendix B** sets out the Commission's recommendations all other agencies are responsible for implementing.

| No. | Recommendation   | Theme                   | Commission's<br>implementation<br>timeframe |
|-----|--|-------------------------|---|
| 1.  | That the Victorian Government, immediately<br>after it has established the Special<br>Investigator proposed in Recommendation<br>92, refers the conduct of Ms Nicola Gobbo to<br>the Special Investigator to investigate<br>whether there is sufficient evidence to<br>establish the commission of a criminal<br>offence or offences connected with her<br>conduct as a human source for Victoria<br>Police.<br>If the Special Investigator considers that<br>there is sufficient evidence to establish the<br>commission of a criminal offence or offences,<br>they should prepare a brief of evidence for<br>the Victorian Director of Public Prosecutions<br>to determine whether to prosecute. | Special<br>Investigator | 30 November 2021<br>Delivered               |

| No. | Recommendation  | Theme                   | Commission's<br>implementation<br>timeframe |
|-----|---|-------------------------|---|
| 3.  | That the Victorian Government, immediately<br>after it has established the Special<br>Investigator proposed in Recommendation<br>92, refers the conduct of current and former<br>Victoria Police officers named in this report<br>or the complete and unredacted<br>submissions of Counsel Assisting to the<br>Special Investigator to investigate whether<br>there is sufficient evidence to establish the<br>commission of a criminal and/or disciplinary<br>offence or offences connected with Victoria<br>Police's use of Ms Nicola Gobbo as a human<br>source.<br>If the Special Investigator considers that<br>there is sufficient evidence to establish the<br>commission of a criminal offence or offences,<br>they should prepare a brief of evidence for<br>the Victorian Director of Public Prosecutions<br>to determine whether to prosecute.<br>If the Special Investigator considers that<br>there is sufficient evidence to establish the<br>commission of a disciplinary offence or<br>offences, they should deal with those matters<br>in accordance with Recommendation 99. | Special<br>Investigator | 30 November 2021<br>Delivered               |

| No. | Recommendation   | Theme                      | Commission's<br>implementation<br>timeframe  |
|-----|--|----------------------------|--|
| 6.  | <ul> <li>That the Victorian Government, within three months, appoints a suitably qualified and independent person to review the 11 Victoria Police human source files subject to a claim of public interest immunity. The appointed person should have full and unfettered access to the human source files and report to the Attorney-General, the Minister for Police and the Chief Commissioner of Victoria Police on whether:</li> <li>a. any of the human sources provided information to Victoria Police in possible breach of their legal obligations of confidentiality or privilege</li> <li>b. any confidential or privileged information provided by the human sources was used or disseminated by Victoria Police</li> <li>c. a referral should be made to the Victorian Director of Public Prosecutions for further consideration, if there is evidence to suggest a prosecution or conviction was based on information improperly obtained by Victoria Police</li> </ul> | Oversight                  | 28 February 2021<br>Delivered  |
| 8.  | That the Victorian Government, within two<br>years, implements legislation for Victoria<br>Police's registration, use and management of<br>human sources, to provide a clear<br>framework for police to obtain and use<br>information from human sources and to<br>ensure they are used in an ethical and<br>justifiable manner.   | Human Source<br>Management | By 30 November<br>2022<br>Delivered<br>The Human<br>Source<br>Management Act<br>received Royal<br>Assent on 16 May<br>2023 and will<br>commence<br>operation on 30<br>September 2024 |

| No. | Recommendation   | Theme                      | Commission's<br>implementation<br>timeframe  |
|-----|--|----------------------------|--|
| 9.  | That the Victorian Government, in<br>developing the legislation for Victoria<br>Police's registration, use and management of<br>human sources, makes it an offence to<br>disclose information relating to a human<br>source without authorisation (including<br>information that a human source provided<br>or was tasked to provide, and information<br>about the identity of a human source and<br>their registration and management). | Human Source<br>Management | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8.               |
| 10. | That the Victorian Government, in<br>developing the legislation for Victoria<br>Police's registration, use and management of<br>human sources, defines 'reportable human<br>sources' as a class of people who are<br>prospective or registered human sources<br>and who are reasonably expected to have<br>access to confidential or privileged<br>information.  | Human Source<br>Management | <b>30 November 2022</b><br><b>Delivered</b><br>See note to<br>recommendation<br>8. |

| No. | Recommendation  | Theme                      | Commission's<br>implementation<br>timeframe  |
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| 11. | <ul> <li>That the Victorian Government, in developing the legislation for Victoria</li> <li>Police's registration, use and management of human sources, establishes clear decisionmaking arrangements that demonstrate alignment between the seniority of the decision maker and the level of risk posed by the registration of human sources.</li> <li>The legislation should: <ul> <li>a. empower the Chief Commissioner of Victoria Police to register human sources to assist in gathering criminal intelligence and/or investigating criminal activity</li> </ul> </li> <li>b. permit the Chief Commissioner to delegate the power to register reportable human sources to an officer of or above the rank of Assistant Commissioner and non-reportable human sources to an officer of or above the rank of Superintendent</li> <li>c. require that an application for the registration of a prospective human source must be authorised by the Chief Commissioner or their delegate before the person can be used as a human source.</li> </ul> | Human Source<br>Management | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8.               |
| 12. | That the Victorian Government, in<br>developing the legislation for Victoria<br>Police's registration, use and management of<br>human sources, requires the Chief<br>Commissioner of Victoria Police or their<br>delegate to be satisfied that in registering<br>any human source, the registration is<br>appropriate and justified, including that:<br>a. the use of the person as a human<br>source is necessary to achieve a<br>legitimate law enforcement objective<br>and is proportionate to that objective   | Human Source<br>Management | <b>30 November 2022</b><br><b>Delivered</b><br>See note to<br>recommendation<br>8. |

| No. | Recommendation  | Theme                      | Commission's<br>implementation<br>timeframe  |
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|     | <ul> <li>b. the risks associated with the person's<br/>registration have been identified and<br/>can be adequately managed.</li> </ul>  |                            |  |
| 13. | <ul> <li>That the Victorian Government, in developing the legislation for Victoria</li> <li>Police's registration, use and management of human sources:</li> <li>empowers the Chief Commissioner of Victoria Police or their delegate to impose conditions in respect of the registration of any human source</li> <li>requires the Chief Commissioner or their delegate to determine the period that a human source may be registered</li> <li>requires the Chief Commissioner or their delegate to determine the frequency with which the registration of a human source should be reviewed.</li> </ul> | Human Source<br>Management | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8.               |
| 14. | That the Victorian Government, in<br>developing the legislation for Victoria<br>Police's registration, use and management of<br>human sources, requires that a prospective<br>human source who is reasonably expected<br>to have access to information that would be<br>confidential or privileged but for an<br>exception to the duty of confidentiality or<br>privilege, should for the purpose of the<br>human source registration process be<br>treated as though they are a reportable<br>human source.  | Human Source<br>Management | <b>30 November 2022</b><br><b>Delivered</b><br>See note to<br>recommendation<br>8. |
| 15. | <ul> <li>That the Victorian Government, in developing the legislation for Victoria</li> <li>Police's registration, use and management of human sources, requires that:</li> <li>a. the Chief Commissioner of Victoria<br/>Police or their delegate must consider formal legal advice before deciding to register a reportable human source</li> <li>b. the Chief Commissioner or their delegate must have regard to any recommendations or submissions on</li> </ul>  | Human Source<br>Management | <b>30 November 2022</b><br><b>Delivered</b><br>See note to<br>recommendation<br>8. |

| No. | Recommendation   | Theme                      | Commission's<br>implementation<br>timeframe                          |
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|     | the proposed registration that the<br>Public Interest Monitor has made<br>before deciding to register a<br>reportable human source.  |                            |  |
| 16. | <ul> <li>That the Victorian Government, in developing the legislation for Victoria Police's registration, use and management of human sources:</li> <li>a. requires that the Chief Commissioner of Victoria Police or their delegate must be satisfied that there are exceptional and compelling circumstances to justify the registration of a human source where Victoria Police intends to obtain or disseminate confidential or privileged information from that person</li> <li>b. provides that 'exceptional and compelling circumstances' be defined as circumstances where there is a serious threat to national security, the community or the life and welfare of a person; and where the information cannot be obtained through any other reasonable means</li> <li>c. requires that the Chief Commissioner or their delegate must consider formal legal advice before deciding to register a human source with the intention to obtain or disseminate confidential or privileged information from that person</li> <li>d. requires that the Chief Commissioner or their delegate must have regard to any recommendations or submissions on the proposed registration that the Public Interest Monitor has made before deciding to register a human source with the intention to obtain or disseminate confidential or privileged information from that the Public Interest Monitor has made</li> </ul> | Human Source<br>Management | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>a. |

| No. | Recommendation   | Theme                      | Commission's<br>implementation<br>timeframe   |
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| 17. | <ul> <li>That the Victorian Government, in developing the legislation for Victoria</li> <li>Police's registration, use and management of human sources, requires that where a reportable or non-reportable human source provides confidential or privileged information to police that was not expected or authorised at the time of their registration as a human source:</li> <li>a. Victoria Police must quarantine the confidential or privileged information</li> <li>b. Victoria Police must cancel the registration and commence a new application (if Victoria Police considers it necessary to continue using the person as a human source), in line with Recommendations 11, 15 and 16.</li> </ul> | Human Source<br>Management | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8.  |
| 18. | That the Victorian Government, in<br>developing the legislation for Victoria<br>Police's registration, use and management of<br>human sources, allows the Chief<br>Commissioner of Victoria Police or their<br>delegate to make an emergency<br>authorisation of a reportable human source.<br>This power should only be used in<br>circumstances where: there is a serious<br>threat to national security, the community, or<br>the life and welfare of a person; the threat is<br>imminent; and the information is not able to<br>be obtained through any other reasonable<br>means.   | Human Source<br>Management | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8.  |
| 43. | That the Victorian Government ensures<br>Victoria Police is appropriately funded and<br>resourced to implement the Commission's<br>recommendations.  | Funding                    | No specified<br>timeframe<br>Government is<br>continuing to work<br>with agencies to<br>understand<br>resourcing<br>implications of<br>delivering the<br>recommendations. |

| No. | Recommendation   | Theme                                    | Commission's<br>implementation<br>timeframe  |
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| 44. | That the Victorian Government, within two<br>years, implements legislation for external<br>oversight of Victoria Police's registration, use<br>and management of all human sources.  | Human Source<br>Management,<br>Oversight | <b>30 November 2022</b><br><b>Delivered</b><br>See note to<br>recommendation<br>8. |
| 45. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, adopts a model comprised of the following three tiers:</li> <li>a. The Public Interest Monitor should be involved in Victoria Police's decisionmaking process for registering reportable human sources.</li> <li>b. The Independent Broad-based Anticorruption Commission should retrospectively monitor Victoria Police's compliance with the human source management framework recommended by the Commission, including the proposed legislation, any regulations, Victoria Police's Human Source Policy and related procedures.</li> <li>c. The Independent Broad-based Anticorruption Commission should continue to receive, handle and investigate complaints about Victoria Police, including any complaints about Victoria Police's use of human sources.</li> </ul> | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8.               |

| No. | Recommendation   | Theme                                    | Commission's<br>implementation<br>timeframe                          |
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| 46. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, provides the Public Interest Monitor with the following legislative functions in relation to Victoria Police applications to register reportable human sources:</li> <li>a. test the sufficiency and adequacy of information relied on by Victoria Police in its application to register a reportable human source</li> <li>b. ask questions of any person giving information about the application</li> <li>c. assess the appropriateness of, and make recommendations or submissions on, the application to the Chief Commissioner of Victoria Police or their delegate</li> <li>d. such other functions as considered necessary or appropriate.</li> </ul> | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8. |

| No. | Recommendation  | Theme                                    | Commission's<br>implementation<br>timeframe                          |
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| 47. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, provides the Public Interest Monitor with all necessary and reasonable powers required to fulfil its functions under the new legislation, including the power to: <ul> <li>a. request, access and receive relevant documents, information or other material from Victoria Police</li> <li>b. require the Chief Commissioner of Victoria Police or other relevant Victoria Police personnel to answer questions relevant to an application to register a reportable human source</li> </ul> </li> <li>c. make recommendations to the Chief Commissioner or their delegate regarding Victoria Police's decisions relating to human sources</li> <li>d. refer to the Chief Commissioner for reconsideration a delegate's decision not to accept a recommendation of the Public Interest Monitor relating to an application to register a reportable human source</li> </ul> | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>a. |
| 48. | That the Victorian Government, in<br>developing legislation for external oversight<br>of Victoria Police's registration, use and<br>management of human sources, empowers<br>the Public Interest Monitor to make<br>retrospective submissions or<br>recommendations to the Chief<br>Commissioner of Victoria Police or their<br>delegate about the adequacy of any<br>decisions made or actions taken by Victoria<br>Police in relation to an emergency<br>authorisation (made in line with the process<br>proposed in Recommendation 18).  | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8. |

| No. | Recommendation   | Theme                                    | Commission's<br>implementation<br>timeframe                             |
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| 49. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, requires the Public Interest Monitor to:</li> <li>a. report to the Attorney-General annually on, among other things, the performance of its legislative functions, Victoria Police's acceptance or rejection of its recommendations and its views about the adequacy of actions taken by Victoria Police</li> <li>b. provide special reports to the Attorney-General on other occasions if it deems necessary, or on the Attorney-General's request</li> <li>c. provide copies of these annual and special reports to the Minister for Police and the Chief Commissioner of Victoria Police.</li> </ul> | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8.    |
| 50. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, requires the Attorney-General to:</li> <li>a. table in the Victorian Parliament annual and special reports prepared by the Public Interest Monitor</li> <li>b. cause the reports to be published on a Victorian Government website, subject to any redactions that the Public Interest Monitor on safety and security grounds.</li> </ul>   | Human Source<br>Management,<br>Oversight | 30 November<br>2022<br>Delivered<br>See note to<br>recommendation<br>8. |

| No. | Recommendation   | Theme                                    | Commission's<br>implementation<br>timeframe                          |
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| 51. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, provides that the Chief Commissioner of Victoria Police has obligations to: <ul> <li>a. notify the Public Interest Monitor of any application to register a reportable human source</li> <li>b. provide all information relevant to the application, whether supportive or adverse, to the Public Interest Monitor</li> <li>c. ensure that any relevant Victoria Police personnel provide information and answer questions relevant to an application when requested by the Public Interest Monitor</li> </ul> </li> <li>d. provide the Public Interest Monitor with all information relevant to an application when requested by the Public Interest Monitor</li> <li>d. provide the Public Interest Monitor with all information relevant to an emergency authorisation of a reportable human source and a report explaining why the circumstances were exceptional and compelling and why the threat was imminent</li> <li>e. respond to the Public Interest Monitor within a reasonable time after a recommendation has been made as to whether the recommended action has been or will be taken, or provide reasons as to why the recommendation is not accepted</li> <li>f. ensure that Victoria Police personnel provide all reasonable assistance to support the Public Interest Monitor in the apportance of its functions.</li> </ul> | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>a. |
|     | the performance of its functions.  |  |  |

| developing legislation for external oversight<br>of Victoria Police's registration, use and<br>management of human sources, provides |  |
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| the independent brodd-bused Anti-  | November 2022<br>vered<br>note to<br>ommendation |

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| 53. | deve<br>of Via<br>mana<br>the Ir<br>corru<br>and I<br>legis<br>a.<br>b. | the Victorian Government, in<br>Ploping legislation for external oversight<br>ctoria Police's registration, use and<br>agement of human sources, provides<br>independent Broad-based Anti-<br>uption Commission with all necessary<br>reasonable powers required to fulfil its<br>lative functions, including the power to:<br>enter any Victoria Police premises,<br>after notifying the Chief Commissioner<br>of Victoria Police<br>have full and free access to Victoria<br>Police human source records and<br>systems<br>make copies of records, in accordance<br>with appropriate security measures<br>request Victoria Police personnel to<br>answer questions and provide<br>documents<br>request further inspection outside the<br>legislative inspection period to monitor<br>and assess Victoria Police's<br>implementation of any of its<br>recommendations<br>do any other thing reasonably<br>necessary to discharge its legislative<br>functions effectively. | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>a. |

| No. | Recommendation  | Theme                                    | Commission's<br>implementation<br>timeframe                                       |
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| 54. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, provides that the Chief Commissioner of Victoria Police has obligations to:</li> <li>a. report regularly (every three or six months) to the Independent Broadbased Anti-corruption Commission on any material breach of, or material deviation from, the human source management framework recommended by the Commission, and explain the circumstances of that breach and steps taken or planned to rectify the breach and prevent it recurring</li> <li>b. report regularly (every three or six months) to the Independent Broadbased Anti-corruption Commission on confidential or privileged information that Victoria Police has obtained from any human source and how that information has been or will be dealt with</li> <li>c. respond in writing within a reasonable time of receiving a recommendation of the Independent Broadbased Anti-corruption Commission, either to accept the recommendation or explain why it has not been accepted</li> <li>d. implement a recommendation of the Independent Broadbased Anti-corruption Commission, either to accept the recommendation of the Independent Broadbased Anti-corruption Commission, either to accept the recommendation of the Independent Broadbased Anti-corruption Commission, either to accept the recommendation of the Independent Broadbased Anti-corruption Commission, either to accept the recommendation of the Independent Broadbased Anti-corruption Commission within a reasonable time of receiving and accepting it</li> <li>e. ensure that Victoria Police personnel provide all reasonable assistance to the Independent Broadbased Anti-corruption Commission within a reasonable time of receiving and accepting it</li> </ul> | Human Source<br>Management,<br>Oversight | timeframe<br>30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8. |
|     | corruption Commission in the performance of its functions.  |  |   |

| No. | Recommendation   | Theme                                    | Commission's<br>implementation<br>timeframe                          |
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| 55. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, requires the Independent Broad-based Anti-corruption Commission to:</li> <li>a. report to the Attorney-General annually on, among other things, the performance of its legislative functions and Victoria Police's compliance with the human source management framework recommended by the Commission</li> <li>b. provide special reports to the Attorney-General on other occasions if the Independent Broad-based Anti-corruption Commission deems necessary, or on the Attorney-General's request</li> <li>c. provide copies of these annual and special reports to the Minister for Police and the Chief Commissioner of Victoria Police.</li> </ul> | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8. |
| 56. | <ul> <li>That the Victorian Government, in developing legislation for external oversight of Victoria Police's registration, use and management of human sources, requires the Attorney-General to:</li> <li>a. table in the Victorian Parliament annual and special reports prepared by the Independent Broad-based Anticorruption Commission</li> <li>b. cause the reports to be published on a Victorian Government website, subject to any redactions that the Independent Broad-based Anticorruption Commission considers necessary on safety and security grounds.</li> </ul>   | Human Source<br>Management,<br>Oversight | 30 November 2022<br>Delivered<br>See note to<br>recommendation<br>8. |

| No. | Recommendation   | Theme                                    | Commission's<br>implementation<br>timeframe   |
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| 58. | That the Victorian Government, in<br>developing legislation for external oversight<br>of Victoria Police's registration, use and<br>management of human sources, allows the<br>Public Interest Monitor and Independent<br>Broad-based Anti-corruption Commission to<br>securely share information relevant to their<br>respective legislative functions regarding<br>Victoria Police's use and management of<br>human sources. | Human Source<br>Management,<br>Oversight | <b>30 November 2022</b><br><b>Delivered</b><br>See note to<br>recommendation<br>8.  |
| 60. | That the Victorian Government, within two<br>years, ensures that the Public Interest<br>Monitor, Independent Broad-based Anti-<br>corruption Commission and Victoria Police<br>are appropriately funded and resourced to<br>undertake the additional legislative<br>functions and fulfil associated obligations<br>that the Commission has recommended for<br>the external oversight of the use of human<br>sources.           | Funding                                  | <b>30 November 2022</b><br>Government is<br>continuing to work<br>with agencies to<br>understand<br>resourcing<br>implications of<br>delivering the<br>recommendations.   |
| 61. | That the Victorian Government, within two<br>years, undertakes a review of institutional<br>and legislative structures for the oversight of<br>Victoria Police's exercise of powers, to<br>ensure that Victoria's police oversight<br>system is consistent and coherent and<br>contributes to improved police<br>accountability, including through outcome-<br>focused monitoring of police decisions and<br>actions.          | Oversight                                | 30 November 2022<br>Delivered<br>Government has<br>conducted a<br>systemic review of<br>police oversight in<br>Victoria. The<br>review involved<br>stakeholder and<br>public<br>consultation and<br>government is<br>continuing to<br>consider options<br>for reform. |
| 62. | <ul> <li>That the Victorian Government, within 12 months, introduces a legislative requirement for the responsible Victoria Police officer to:</li> <li>a. provide the Victorian Director of Public Prosecutions with all material obtained during an investigation that may be relevant to either the prosecution or</li> </ul>   | Disclosure                               | 30 November 2021<br>Delivered   |

| No. | Recommendation  | Theme      | Commission's<br>implementation<br>timeframe |
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|     | the accused person's case, except for<br>material that is subject to a claim of<br>privilege, public interest immunity, a<br>legislative immunity or publication<br>restriction   |            |   |
|     | b. notify the Director of the existence and<br>nature of any material subject to a<br>claim of privilege, public interest<br>immunity, a legislative immunity or<br>publication restriction   |            |   |
|     | c. where requested, provide the Director<br>with any material subject to a claim of<br>privilege, public interest immunity,<br>legislative immunity or publication<br>restriction.  |            |   |
| 63. | That the Victorian Government, within 12<br>months, introduces a legislative requirement<br>for Victoria Police to complete a disclosure<br>certificate in summary proceedings when a<br>full brief is served and in indictable<br>proceedings when a hand-up brief is served,<br>which describes:                        | Disclosure | 30 November 2021<br>Delivered               |
|     | a. relevant material not contained in the<br>brief of evidence that is subject to a<br>claim of privilege, public interest<br>immunity, a legislative immunity or<br>publication restriction  |            |   |
|     | b. the nature of the privilege or immunity claim or publication restriction in relation to each item.   |            |   |
|     | c. a copy of the disclosure certificate<br>should be provided to the Victorian<br>Director of Public Prosecutions and<br>served on accused persons.   |            |   |
| 66. | That the Victorian Government, within 12<br>months, amends sections 41(e) and 110(e) of<br>the <i>Criminal Procedure Act 2009</i> (Vic) to<br>clarify that any information, document or<br>thing that is relevant to an alleged offence<br>includes any material relevant to the<br>credibility of a prosecution witness. | Disclosure | 30 November 2021<br>Delivered               |

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| 67. | <ul> <li>That the Victorian Government, within six months, in consultation with the Victorian Director of Public Prosecutions, Victoria Police, the Victorian courts, Victoria Legal Aid and other relevant stakeholders:</li> <li>a. reviews the adequacy of existing court powers to make non-disclosure orders</li> <li>b. considers whether a legislative power should be introduced to empower Victoria Police and/or the Director to initiate applications for a court to determine public interest immunity claims without giving notice to an accused person.</li> </ul>   | Disclosure                        | 31 May 2021<br>Delivered   |
| 77. | That the Victorian Government, within six<br>months, considers whether the Victorian<br>Legal Admissions Board requires any<br>additional powers to request and consider<br>documentation from other agencies for the<br>purpose of assessing applications for<br>admission to the legal profession.<br>If such powers are conferred in Victoria, a<br>Council of Attorneys-General working group<br>should consider whether a harmonised<br>approach could be adopted in all Australian<br>jurisdictions.   | Legal<br>Profession<br>Regulation | 31 May 2021<br>Delivered   |
| 85. | That the Legal Services Council, Law Council<br>of Australia and Australian Bar Association<br>work together to, within 12 months,<br>harmonise the powers held by local<br>regulatory authorities through the Solicitors'<br>CPD Rules, so that policies and requirements<br>for CPD can be made for solicitors as they<br>can already for barristers.<br>If this change has not been made within 12<br>months, the Victorian Government should,<br>within a further 12 months, provide the<br>Victorian Legal Services Board and<br>Commissioner with the power to regulate<br>solicitors' CPD, as it is currently able to do in<br>respect of barristers. | Legal<br>Profession<br>Regulation | <b>30 November 2022</b><br>As the Legal<br>Services Council,<br>Law Council of<br>Australia and<br>Australian Bar<br>Association did<br>not implement the<br>recommendation<br>within the<br>stipulated<br>timeframe, the<br>second part of this<br>recommendation<br>has been<br>triggered. The |

| No. | Recommendation   | Theme                             | Commission's<br>implementation<br>timeframe  |
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|     |  |                                   | government has<br>engaged with<br>participant<br>jurisdictions on a<br>proposed model.   |
| 86. | That the Victorian Government, within 12<br>months, pursues through the Council of<br>Attorneys-General and the Legal Services<br>Council, an amendment to the Legal<br>Profession Uniform Law introducing a<br>mandatory requirement for lawyers to report<br>the suspected misconduct of other lawyers.<br>The Victorian Government should ensure the<br>Victorian Legal Services Board and<br>Commissioner is appropriately resourced to<br>implement this recommendation.<br>If the amendment incorporating a<br>mandatory reporting obligation has not<br>been agreed within 12 months, the Victorian<br>Government should, within a further 12<br>months, introduce a mandatory reporting<br>requirement for Victorian lawyers to report<br>the suspected misconduct of other lawyers. | Legal<br>Profession<br>Regulation | <b>30 November 2022</b><br>In consultation<br>with stakeholders,<br>the government<br>has developed a<br>model for the<br>reforms and<br>engaged with the<br>LSC and other<br>participating<br>jurisdictions<br>seeking uniform<br>implementation of<br>the mandatory<br>reporting<br>requirement.<br>Government<br>continues to<br>consider the best<br>way of<br>progressing this<br>recommendation. |
| 91. | <ul> <li>That the Victorian Government, within 18 months, amends the <i>Inquiries Act 2014</i> (Vic) to:</li> <li>a. remove the ability for a person to refuse to comply with a notice to give information to a royal commission on the basis that the information is the subject of public interest immunity</li> <li>b. insert a provision to make clear that it is not a reasonable excuse for a person to refuse or fail to comply with a requirement to give information (including answering a question) or produce a document or other thing to a royal commission on the basis that the information or other the information, document or other</li> </ul>   | Royal<br>Commissions              | <b>31 May 2022</b><br>Rather than<br>introducing<br>amendments to<br>the Inquiries Act in<br>isolation, work is<br>underway to<br>develop whole-of-<br>government<br>administrative<br>guidance on<br>public interest<br>immunity claims<br>for inquiries and<br>litigation more<br>broadly.<br>Consultation will  |

| No. | Recommendation  | Theme                   | Commission's<br>implementation<br>timeframe |
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|     | <ul> <li>thing is the subject of public interest<br/>immunity</li> <li>c. specify that any such information or<br/>document or other thing does not<br/>cease to be the subject of public<br/>interest immunity only because it is<br/>given or produced to a royal<br/>commission in accordance with a<br/>requirement under the Act.</li> </ul>   |                         | continue with<br>relevant<br>stakeholders.  |
| 92. | That the Victorian Government, within 12<br>months, develops legislation to establish a<br>Special Investigator with the necessary<br>powers and resources to investigate whether<br>there is sufficient evidence to establish the<br>commission of a criminal offence or offences<br>(connected with Victoria Police's use of Ms<br>Nicola Gobbo as a human source) by Ms<br>Gobbo or the current and former police<br>officers named in the Commission's final<br>report or in the complete and unredacted<br>submissions of Counsel Assisting. | Special<br>Investigator | 30 November 2021<br>Delivered               |
| 93. | That the Victorian Government, in<br>developing the legislation to establish the<br>Special Investigator, requires that the person<br>appointed as the Special Investigator be an<br>Australian lawyer with at least 10 years'<br>experience in criminal law or a related field.  | Special<br>Investigator | 30 November 2021<br>Delivered               |
| 94. | That, where the Special Investigator<br>compiles a brief of evidence containing<br>sufficient evidence to establish the<br>commission of a criminal offence or offences<br>by Ms Nicola Gobbo or current or former<br>Victoria Police officers, the Victorian Director<br>of Public Prosecutions should be responsible<br>for determining whether to prosecute and, if<br>so, for the prosecution of the matter under<br>the <i>Public Prosecutions Act 1994</i> (Vic).   | Special<br>Investigator | 30 November 2021<br>Delivered               |
| 95. | That the Victorian Government, in<br>developing the legislation to establish the<br>Special Investigator, requires the Special<br>Investigator to report regularly to the<br>Implementation Monitor proposed in<br>Recommendation 108 on their progress to  | Special<br>Investigator | 30 November 2021<br>Delivered               |

| No. | Recommendation  | Theme                   | Commission's<br>implementation<br>timeframe |
|-----|---|-------------------------|---|
|     | establish their operations, and on the outcomes of their investigations.  |                         |   |
| 96. | That the Victorian Government, in<br>developing the legislation to establish the<br>Special Investigator, requires the Special<br>Investigator to investigate whether there is<br>sufficient evidence to establish the<br>commission of misconduct or a breach of<br>discipline under the <i>Victoria Police Act 2013</i><br>(Vic) (connected with Victoria Police's use of<br>Ms Nicola Gobbo as a human source) by<br>current Victoria Police officers named in the<br>Commission's final report or in the complete<br>and unredacted submissions of Counsel<br>Assisting.  | Special<br>Investigator | 30 November 2021<br>Delivered               |
| 97. | <ul> <li>That the Victorian Government, in developing the legislation to establish the Special Investigator, empowers the Special Investigator to investigate:</li> <li>a. whether there is sufficient evidence to establish the commission of a criminal offence or offences (connected with Victoria Police's use of Ms Nicola Gobbo as a human source) by any current or former Victoria Police officers other than those named in the Commission's final report or in the complete and unredacted submissions of Counsel Assisting</li> <li>b. whether there is sufficient evidence to establish the commission of misconduct or a breach of discipline under the <i>Victoria Police Act 2013</i> (Vic) (connected with Victoria Police's use of Ms Gobbo as a human source) by any current Victoria Police officers other than those named in the Commission's final report or in the than those named in the Commission of misconduct or a breach of discipline under the <i>Victoria Police Act 2013</i> (Vic) (connected with Victoria Police's use of Ms Gobbo as a human source) by any current Victoria Police officers other than those named in the Commission's final report or in the complete and unredacted submissions of Counsel Assisting.</li> </ul> | Special<br>Investigator | 30 November 2021<br>Delivered               |

| No. | Recommendation   | Theme                   | Commission's<br>implementation<br>timeframe |
|-----|--|-------------------------|---|
| 98. | That the Victorian Government, in<br>developing the legislation to establish the<br>Special Investigator, provides the Special<br>Investigator with all necessary and<br>reasonable powers required to fulfil their role<br>in investigating misconduct or breaches of<br>discipline, including but not limited to the<br>power to direct any police officer to give any<br>relevant information, produce any relevant<br>document or answer any relevant question<br>during a disciplinary investigation.<br>Any information, document or answer given<br>in response to such a direction should not be<br>admissible in evidence before any court or<br>person acting judicially, other than in<br>proceedings for perjury or for a breach of<br>discipline.<br>To support the Special Investigator's powers,<br>the failure of an officer to comply with a<br>direction from the Special Investigator<br>should itself constitute a breach of discipline. | Special<br>Investigator | 30 November 2021<br>Delivered               |
| 99. | That the Victorian Government, in<br>developing the legislation to establish the<br>Special Investigator, empowers the Special<br>Investigator to lay disciplinary charges<br>against relevant police officers if satisfied<br>there is sufficient evidence to do so.  | Special<br>Investigator | 30 November 2021<br>Delivered               |
|     | That the Victorian Government ensures that<br>under the <i>Public Records Act 1973</i> (Vic), the<br>Commission's records be unavailable for<br>public inspection for 75 years, subject to: any<br>order of the Supreme Court of Victoria; the<br>legislation providing the Special Investigator<br>and the Independent Broad-based Anti-<br>corruption Commission with access to the<br>records; or any decision of the responsible<br>Minister under section 9(2)(b) of the Act to<br>permit all or any of the records to be open<br>for inspection by any specified person or<br>class of persons.  | Records<br>Management   | No specified<br>timeframe<br>Delivered      |

| No. | Recommendation  | Theme                   | Commission's<br>implementation<br>timeframe |
|-----|---|-------------------------|---|
|     | <ul> <li>That the Victorian Government, in developing the legislation to establish the Special Investigator, ensures that the legislation:</li> <li>a. gives the Special Investigator full and free access to the Commission's records</li> <li>b. requires the Special Investigator to establish appropriate security arrangements for access to and the management of such records.</li> <li>The Victorian Government should also ensure that the Independent Broad-based Anti-corruption Commission has a legislative entitlement to obtain full and free access to the Commission's records.</li> </ul> | Special<br>Investigator | 30 November 2021<br>Delivered               |
| 104 | That the Department of Premier and Cabinet<br>notifies Victoria Police of any court order or<br>request to access the closed records of the<br>Commission, except in relation to requests<br>made by the Special Investigator or<br>Independent Broad-based Anti-corruption<br>Commission.  | Records<br>Management   | Ongoing<br>Delivered                        |

| No. | Recommendation  | Theme      | Commission's<br>implementation<br>timeframe |
|-----|---|------------|---|
|     | <ul> <li>That the Victorian Government, within three months, establishes an Implementation</li> <li>Taskforce, chaired by a senior executive of the Department of Justice and Community</li> <li>Safety, with responsibility for coordinating and completing implementation of the Commission's recommendations. The Taskforce should:</li> <li>a. consist of members from the Department of Justice and Community Safety, Department of Premier and Cabinet, Victoria Police, the Victorian Office of Public Prosecutions, the Special Investigator and other relevant stakeholders</li> <li>b. engage regularly with, and report formally and informally to, the Implementation 108 throughout the implementation process.</li> </ul> | Governance | 28 February 2021<br>Delivered               |
| 108 | That the Victorian Government, within three<br>months, appoints an independent<br>Implementation Monitor to monitor the<br>implementation of the Commission's<br>recommendations until implementation is<br>completed.  | Governance | 28 February 2021<br>Delivered               |

| No. | Recommendation   | Theme      | Commission's<br>implementation<br>timeframe |
|-----|--|------------|---|
| 109 | That the Victorian Government, in<br>establishing the role of the Implementation<br>Monitor, provides the Implementation<br>Monitor with the support of a small<br>secretariat located within the Department of<br>Justice and Community Safety, and all<br>necessary and reasonable legislative powers<br>required to fulfil their role, including the<br>power to: | Governance | No specified<br>timeframe<br>Delivered      |
|     | a. assess the implementation of the<br>Commission's recommendations<br>throughout the implementation<br>process, not only once responsible<br>agencies have reported on the<br>completion of implementation  |            |   |
|     | b. access Implementation Taskforce<br>documents and attend meetings of the<br>Implementation Taskforce   |            |   |
|     | c. indicate to responsible agencies the<br>extent to which their implementation<br>of the Commission's recommendations<br>is considered adequate   |            |   |
|     | d. request regular reports from Victoria<br>Police on its progress in fulfilling its<br>ongoing disclosure obligations to<br>potentially affected persons identified<br>by the Commission  |            |   |
|     | e. request reports from the Special<br>Investigator on progress to establish<br>their operations and the outcomes of<br>their investigations   |            |   |
|     | f. request reports from the Chief<br>Commissioner of Victoria Police on the<br>progress and outcomes of any<br>disciplinary proceedings arising from<br>the Special Investigator's disciplinary<br>investigations.   |            |   |

| No.  | Recommendation  | Theme     | Commission's<br>implementation<br>timeframe  |
|------|---|-----------|--|
| 110. | That the Victorian Government, in<br>establishing the role of the Implementation<br>Monitor, requires it to report to the Attorney-<br>General annually, or more frequently as it<br>deems necessary, on the progress of the<br>implementation of the Commission's<br>recommendations, the adequacy of<br>implementation and what further measures<br>may be required to ensure the Commission's<br>recommendations are implemented fully<br>within the specified timeframes. | Reporting | No specified<br>timeframe<br>Delivered<br>The Police<br>Informants Royal<br>Commission<br>Implementation<br>Monitor Act 2021<br>requires the<br>Implementation<br>Monitor to report<br>to the Attorney-<br>General annually. |
| 111. | That the Attorney-General reports annually<br>to the Victorian Parliament on the progress<br>of the implementation of the Commission's<br>recommendations, until implementation is<br>complete.   | Reporting | Ongoing until<br>implementation<br>complete<br>This third annual<br>progress report is<br>provided to<br>Parliament<br>pursuant to this<br>recommendation.   |

## Appendix B – Recommendations directed to other responsible agencies

The Commission's final report included 111 recommendations. The following table sets out the Commission's implementation timeframes against each recommendation that agencies other than government are responsible for implementing.

| No. | Recommendation  | Responsible<br>agency | Theme                             | Commission's<br>implementation<br>timeframe   |
|-----|---|-----------------------|-----------------------------------|---|
| 2.  | That the Victorian Bar Council,<br>within three months, considers<br>removing Ms Nicola Gobbo from<br>the Victorian Bar Roll, including<br>by any necessary amendment to<br>the Victorian Bar Constitution.   | Victorian Bar         | Legal<br>Profession<br>Regulation | 28 February 2021<br>Delivered   |
| 4.  | <ul> <li>That the Chief Commissioner of Victoria Police, within three months:</li> <li>a. takes steps to ensure that Victoria Police's organisational and executive structure enables the role of Executive Director, Legal Services to provide independent legal advice to Victoria Police Executive Command (or creates an alternative senior legal advisory role for this purpose)</li> <li>b. considers whether limits should be placed on the maximum time a person may spend in the position of Executive Director, Legal Services (or any alternative senior role created within Victoria Police for the purpose of providing independent legal advice to Executive Command).</li> </ul> | Victoria<br>Police    | Governance                        | 28 February 2021<br>Delivered<br>Victoria Police<br>conducted a<br>review of its<br>organisational<br>and executive<br>structure in 2021.<br>Additional<br>safeguards<br>requiring legal<br>advice to be<br>sought prior to<br>the registration of<br>certain high risk<br>human sources<br>have been<br>included in the<br>Human Source<br>Management Act. |

| No. | Recommendation  | Responsible<br>agency | Theme      | Commission's<br>implementation<br>timeframe  |
|-----|---|-----------------------|------------|--|
| 5.  | That Victoria Police provides<br>monthly progress reports to the<br>Implementation Taskforce<br>proposed in Recommendation<br>107, regarding its progress in<br>fulfilling its ongoing disclosure<br>obligations to potentially<br>affected persons identified by<br>the Commission.<br>These reports should also be<br>made available to the<br>Implementation Monitor<br>proposed in Recommendation<br>108. | Victoria<br>Police    | Disclosure | Ongoing<br>Victoria Police<br>continues to<br>prepare monthly<br>disclosure reports<br>for the<br>Implementation<br>Monitor and<br>Implementation<br>Taskforce<br>members. |

| No. | Recommendation   | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|--|-----------------------|----------------------------|---|
| 7.  | <ul> <li>That Victoria Police, within three months and consistent with its Capability Plan 2016–2025, establishes clear processes for the review and amendment of human source management policies and procedures, including processes for:</li> <li>a. seeking and incorporating operational input from police officers involved in human source management</li> <li>b. disseminating and communicating policy and procedural changes so that all relevant officers receive timely and accurate advice about impending change</li> <li>c. Reviewing and evaluating policies and procedures on an annual basis to ensure its human source management practices are responsive to emerging risks, changes to the operating environment and changes to any relevant legislation; and are consistent with Victoria Police's human rights obligations under the <i>Charter of Human Rights and Responsibilities Act 2006</i> (Vic).</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 28 February 2021<br>Delivered               |
| 19. | That Victoria Police, within 12<br>months, implements changes to<br>its decision-making model and  | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021                         |

| No. | Recommendation   | Responsible<br>agency | Theme | Commission's<br>implementation<br>timeframe |
|-----|--|-----------------------|-------|---|
|     | associated requirements in the<br>Human Source Policy, on an<br>interim basis until the legislation<br>proposed in Recommendation 8<br>comes into force. The Human<br>Source Policy should:  |                       |       | Delivered                                   |
|     | a. provide that the Assistant<br>Commissioner, Intelligence<br>and Covert Support<br>Command, is responsible<br>for decisions to register<br>Category 1–3 human<br>sources and to<br>disseminate confidential<br>or privileged information<br>obtained from any human<br>source  |                       |       |   |
|     | b. provide that the Central<br>Source Registrar is<br>responsible for the<br>registration of human<br>sources other than<br>Category 1–3 human<br>sources  |                       |       |   |
|     | c. require the Assistant<br>Commissioner to consider<br>formal legal advice in<br>deciding whether to<br>authorise the registration<br>of a Category 1 human<br>source or to disseminate<br>confidential or privileged<br>information, and to<br>consider other specialist<br>advice as required in<br>deciding whether to<br>register a Category 2 or 3<br>human source |                       |       |   |
|     | d. replace the requirement<br>for officers to seek<br>approval from the Human<br>Source Ethics Committee<br>to 'approach' a<br>prospective Category 1–3<br>human source with a   |                       |       |   |

| No. | Recommendation   | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|--|-----------------------|----------------------------|---|
|     | requirement for the<br>handling team to consult<br>with the Human Source<br>Management Unit before<br>approaching such a<br>prospective source<br>e. remove Category 4<br>human sources as a<br>separate category under<br>the Human Source Policy.  |                       |                            |   |
| 20. | <ul> <li>That Victoria Police, within 12 months:</li> <li>a. implements changes to its Human Source Policy to include a statement of the organisation's objectives and guiding principles for the registration, use and management of human sources, including but not limited to principles of integrity, necessity and proportionality, accountability, effectiveness, consistency, and safety and sensitivity</li> <li>b. obtains operational input to inform the development of these objectives, principles and associated guidance.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation   | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|--|-----------------------|----------------------------|---|
| 21. | That Victoria Police, within 12<br>months, implements changes to<br>its Human Source Policy to<br>provide practical examples of<br>the ways in which human source<br>management can engage and<br>limit the human rights set out in<br>the <i>Charter of Human Rights</i><br><i>and Responsibilities Act 2006</i><br>(Vic), and guidance for police<br>officers in considering whether<br>the use of a human source is<br>necessary and proportionate. | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation  | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|---|-----------------------|----------------------------|---|
| 22. | <ul> <li>That Victoria Police, within 12<br/>months, implements changes to<br/>its Human Source Policy to<br/>provide practical guidance to<br/>assist police officers to identify<br/>potentially confidential or<br/>privileged information. This<br/>guidance should include advice<br/>and examples relating to:</li> <li>a. the types of occupations<br/>and professional<br/>relationships that attract<br/>legal obligations of<br/>confidentiality or privilege</li> <li>b. the exceptions to legal<br/>obligations of<br/>confidentiality or privilege<br/>and when these may<br/>apply</li> <li>c. the implications of using<br/>confidential or privileged<br/>information, including the<br/>potentially adverse<br/>consequences for any<br/>resulting investigations,<br/>prosecutions or<br/>convictions</li> <li>d. when and how to seek<br/>further advice, including<br/>from the Human Source<br/>Management Unit.</li> <li>Victoria Police should seek legal<br/>advice from its Legal Services<br/>Department or the Victorian<br/>Government Solicitor's Office in<br/>developing this guidance.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation  | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|---|-----------------------|----------------------------|---|
| 23. | That Victoria Police, within 12<br>months, implements changes to<br>its Human Source Policy to<br>provide clear requirements and<br>instructions to police officers on<br>the use and handling of<br>confidential and privileged<br>information, including in relation<br>to the quarantine, retention,<br>dissemination and destruction<br>of such information.  | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |
| 24. | <ul> <li>That Victoria Police, within 12<br/>months, implements changes to<br/>its Human Source Policy to<br/>require that:</li> <li>a. when dealing with human<br/>sources involving legal<br/>obligations of<br/>confidentiality or privilege,<br/>the Acknowledgement of<br/>Responsibilities must<br/>clearly set out any<br/>limitations on the<br/>information a human<br/>source can provide</li> <li>b. police officers must not<br/>actively, without<br/>appropriate authority,<br/>seek information from a<br/>human source that would<br/>cause the human source<br/>to breach a legal<br/>obligation of<br/>confidentiality or privilege.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation   | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe   |
|-----|--|-----------------------|----------------------------|---|
| 25. | That Victoria Police, within 12<br>months, implements changes to<br>its Human Source Policy to<br>provide clear instructions and<br>practical guidance on the<br>circumstances in which it may<br>be appropriate to dispense with<br>the requirement for a sterile<br>corridor and the measures that<br>officers should adopt to manage<br>the associated risks.   | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered  |
| 26. | <ul> <li>That Victoria Police, within two years, establishes an organisational model for the registration, use and management of human sources that provides for:</li> <li>a. the management of all human sources by dedicated source teams</li> <li>b. centralised internal oversight of the management of human sources by the Human Sources by the Human Source Management Unit, the Central Source Registrar and the Assistant Commissioner, Intelligence and Covert Support Command.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | <b>30 November</b><br><b>2022</b><br>Victoria Police<br>continues to plan<br>for a phased<br>implementation<br>of a centralised<br>model for human<br>source<br>management.<br>Delivery is<br>currently delayed<br>pending<br>recruitment and<br>attrition<br>outcomes. |
| 27. | That Victoria Police, within two<br>years, removes the roles of<br>Officer in Charge and Local<br>Source Registrar from its<br>decision-making process and<br>organisational model for the<br>registration, use and<br>management of human sources.  | Victoria<br>Police    | Human Source<br>Management | <b>30 November</b><br><b>2022</b><br>See note to<br>recommendation<br>26.   |

| No. | Recommendation   | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe   |
|-----|--|-----------------------|----------------------------|---|
| 28. | That Victoria Police, within two<br>years, introduces requirements<br>limiting the maximum time that<br>police officers can hold positions<br>within dedicated source teams<br>and the Human Source<br>Management Unit to five years.  | Victoria<br>Police    | Human Source<br>Management | <b>30 November</b><br><b>2022</b><br>See note to<br>recommendation<br>26.   |
| 29. | <ul> <li>That Victoria Police, within two years:</li> <li>a. develops a prevention and detection strategy to mitigate the risk of misconduct and corruption that may arise from the implementation of a centralised and dedicated human source management model, taking into account the Commission's findings and those of previous inquiries</li> <li>b. ensures that this strategy is regularly reviewed and refined as part of Victoria Police's strategic management of this high-risk area of policing.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | <b>30 November</b><br><b>2022</b><br>Research and<br>environmental<br>scanning have<br>been completed<br>to support the<br>development of a<br>prevention and<br>detection<br>strategy required<br>by<br>Recommendation<br>29. Full delivery of<br>this strategy is<br>contingent on the<br>operationalisatio<br>n of a centralised<br>model for human<br>source<br>management. |

| No. | Recommendation   | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe   |
|-----|--|-----------------------|----------------------------|---|
| 30. | <ul> <li>That Victoria Police, within 12<br/>months and as part of its current<br/>work to improve its human<br/>source risk assessments,<br/>develops guidance on how to<br/>assess:</li> <li>a. the source and nature of<br/>information reasonably<br/>expected to be provided<br/>by a human source, to<br/>identify whether that<br/>information could be<br/>confidential or privileged</li> <li>b. the risks that the use of a<br/>human source could pose<br/>to the proper<br/>administration of justice</li> <li>c. the engagement of any<br/>human rights set out in<br/>the <i>Charter of Human</i><br/><i>Rights and Responsibilities</i><br/><i>Act 2006</i> (Vic), including<br/>how any limitation is<br/>reasonable, necessary<br/>and proportionate in the<br/>circumstances.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered  |
| 31. | That Victoria Police, within three<br>years, engages an independent<br>expert to evaluate and report on<br>the effectiveness of its new<br>human source management risk<br>assessment tools, to determine<br>whether they support effective<br>identification and management<br>of risks.  | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2023<br>Victoria Police<br>has commenced<br>the independent<br>review, which is<br>on track for<br>delivery in<br>November 2023. |

| No. | Recommendation  | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|---|-----------------------|----------------------------|---|
| 32. | That Victoria Police, within 12<br>months, implements changes to<br>its Human Source Policy to<br>provide clear instructions and<br>practical guidance about who is<br>responsible for supervision of<br>the handling team, why effective<br>supervision is necessary and<br>how it should be applied in<br>practice.   | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |
| 33. | <ul> <li>That Victoria Police, within 12<br/>months, develops guidance in its<br/>human source management<br/>training to assist police officers<br/>to identify confidential and<br/>privileged information, focusing<br/>on the origin of information and<br/>circumstances in which such<br/>information could be provided to<br/>police, including:</li> <li>a. how to identify potential<br/>legal obligations of<br/>confidentiality or privilege<br/>through the risk<br/>assessment process</li> <li>b. how to manage any<br/>professional conflicts of<br/>interest that may arise for<br/>a human source with legal<br/>obligations of<br/>confidentiality or privilege.</li> <li>Victoria Police should seek legal<br/>advice from its Legal Services<br/>Department or the Victorian<br/>Government Solicitor's Office in<br/>developing this training material.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation  | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|---|-----------------------|----------------------------|---|
| 34. | <ul> <li>That Victoria Police, within 12<br/>months, develops guidance in its<br/>human source management<br/>training on:</li> <li>a. the human rights set out<br/>in the <i>Charter of Human</i><br/><i>Rights and Responsibilities</i><br/><i>Act 2006</i> (Vic) that are<br/>generally engaged by the<br/>management of human<br/>sources, including the<br/>right to life, the right to<br/>privacy and the right to a<br/>fair hearing</li> <li>b. how to assess whether the<br/>use of a human source<br/>unreasonably limits the<br/>human rights of the<br/>source or other people.</li> <li>Victoria Police should seek input<br/>from the Victorian Equal<br/>Opportunity and Human Rights<br/>Commission in developing and<br/>delivering this training.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation   | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|--|-----------------------|----------------------------|---|
| 35. | That Victoria Police, within 12<br>months, develops and<br>implements training for<br>controllers, the Human Source<br>Management Unit, the Central<br>Source Registrar and the<br>Assistant Commissioner,<br>Intelligence and Covert Support<br>Command, focused on effective<br>risk management, supervision,<br>oversight and decision making<br>in respect of the use of human<br>sources.<br>This training should include<br>guidance on identifying<br>confidential and privileged<br>information, and the<br>circumstances in which such<br>information could be provided to<br>police. | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |
| 36. | That Victoria Police, within 12<br>months, requires all handlers<br>and controllers to successfully<br>complete intermediate human<br>source management training at<br>a minimum.  | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |
| 37. | That Victoria Police, within 12<br>months, introduces<br>requirements for mandatory<br>annual human source<br>management training for all<br>police officers with human<br>source management<br>responsibilities and timely<br>training associated with any<br>significant policy or legislative<br>changes.   | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |
| 38. | That Victoria Police, within 12<br>months, enhances Interpose or<br>develops some other system for<br>recording details of the origin of<br>information provided by human<br>sources and how it was<br>obtained.   | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation  | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|---|-----------------------|----------------------------|---|
| 39. | That Victoria Police, within 12<br>months, reviews the broader<br>functionality of Interpose to<br>ensure that it will support the<br>effective implementation of the<br>Commission's<br>recommendations.   | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |
| 40. | <ul> <li>That Victoria Police, within 12<br/>months, implements changes to<br/>its Human Source Policy and<br/>associated processes to:</li> <li>a. provide for six-monthly<br/>compliance audits of<br/>human source files at all<br/>risk levels by the<br/>Compliance and Risk<br/>Management Unit within<br/>the Intelligence and<br/>Covert Support<br/>Command</li> <li>b. clearly set out the<br/>compliance monitoring<br/>functions of both the<br/>Compliance and Risk<br/>Management Unit and the<br/>Human Source<br/>Management Unit.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation   | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|--|-----------------------|----------------------------|---|
| 41. | <ul> <li>That Victoria Police, within 12<br/>months, implements changes to<br/>its Human Source Policy and<br/>associated processes to require<br/>that:</li> <li>a. the results of human<br/>source management<br/>audits be reported to the<br/>Assistant Commissioner,<br/>Intelligence and Covert<br/>Support Command</li> <li>b. any system-wide risks or<br/>major failings that are<br/>identified through human<br/>source management<br/>audits be reported to the<br/>Victoria Police Audit and<br/>Risk Committee.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 30 November<br>2021<br>Delivered            |

| No. | Recommendation  | Responsible<br>agency | Theme                      | Commission's<br>implementation<br>timeframe |
|-----|---|-----------------------|----------------------------|---|
| 42. | <ul> <li>That Victoria Police, within three months, establishes a strategic governance committee to:</li> <li>a. contribute to the development, and oversee Victoria Police's implementation of, the human source management reforms recommended by the Commission</li> <li>b. identify, address and monitor emerging risks, issues and opportunities in Victoria Police's human source management program and provide strategic advice to the Assistant Commissioner, Intelligence and Covert Support Command and Deputy Commissioner, Specialist Operations</li> <li>c. be responsible for strategic planning for Victoria Police's human source management program.</li> </ul> | Victoria<br>Police    | Human Source<br>Management | 28 February 2021<br>Delivered               |
| 57. | That Victoria Police, within three<br>months, implements changes to<br>its Human Source Policy to<br>require that all human sources<br>are informed upon registration<br>that they are able to make<br>complaints to the Independent<br>Broad-based<br>Anti-corruption Commission,<br>which may be confidential if they<br>wish.  | Victoria<br>Police    | Human Source<br>Management | 28 February 2021<br>Delivered               |

| No. | Recommendation  | Responsible<br>agency | Theme      | Commission's<br>implementation<br>timeframe   |
|-----|---|-----------------------|------------|---|
| 59. | That the Public Interest Monitor<br>and the Independent Broad-<br>based<br>Anti-corruption Commission,<br>within two years and prior to the<br>commencement of the proposed<br>new legislation for external<br>oversight of Victoria Police's<br>registration, use and<br>management of human sources,<br>implement appropriate security<br>protocols and infrastructure to<br>securely receive, share, store<br>and dispose of sensitive human<br>source information.  | PIM, IBAC             | Oversight  | 30 November<br>2022<br>This<br>recommendation<br>is contingent on<br>delivery of<br>regulations<br>following the<br>introduction of<br>the Human<br>Source<br>Management Act<br>and other<br>legislative<br>amendments<br>related to record<br>keeping. |
| 64. | That Victoria Police, within 12<br>months, amends its internal<br>policies and procedures to align<br>with the legislative changes<br>proposed in Recommendations<br>62 and 63. These amendments<br>should include guidance for the<br>responsible Victoria Police<br>officer on disclosure obligations<br>and how to describe withheld<br>materials in the proposed<br>disclosure certificate.<br>Victoria Police should consult<br>with the Victorian Director of<br>Public Prosecutions in<br>developing these amendments. | Victoria<br>Police    | Disclosure | 30 November<br>2021<br>Delivered  |
| 65. | That the Victorian Director of<br>Public Prosecutions, within 12<br>months, amends the Policy of<br>the Director of Public<br>Prosecutions for Victoria to align<br>it with the legislative changes<br>proposed in Recommendations<br>62 and 63.  | DPP                   | Disclosure | 30 November<br>2021<br>Delivered  |

| No. | Recommendation   | Responsible<br>agency         | Theme      | Commission's<br>implementation<br>timeframe |
|-----|--|-------------------------------|------------|---|
| 68. | <ul> <li>That the Victorian Director of<br/>Public Prosecutions, Victoria<br/>Police, the Victorian Government<br/>Solicitor's Office and any other<br/>relevant stakeholders work<br/>together to establish clear<br/>protocols and procedures, within<br/>12 months, to facilitate effective<br/>engagement with, and resolution<br/>of, complex issues arising from<br/>disclosure obligations and<br/>public interest immunity claims.</li> <li>These protocols and procedures<br/>should:</li> <li>a. ensure Victoria Police has<br/>adequate and early<br/>support, including legal<br/>advice, when making<br/>complex decisions about<br/>relevant and disclosable<br/>information that may be<br/>subject to public interest<br/>immunity</li> <li>b. tailor the level of support<br/>provided to Victoria Police,<br/>to enable greater support<br/>in cases involving complex<br/>public interest immunity<br/>and disclosure issues</li> <li>c. ensure the Director's<br/>independence is<br/>maintained and potential<br/>conflicts of interest are<br/>avoided.</li> </ul> | DPP, Victoria<br>Police, VGSO | Disclosure | 30 November<br>2021<br>Delivered            |

| No. | Recommendation  | Responsible<br>agency | Theme      | Commission's<br>implementation<br>timeframe |
|-----|---|-----------------------|------------|---|
| 69. | That the Victorian Director of<br>Public Prosecutions, within 12<br>months, amends the Policy of<br>the Director of Public<br>Prosecutions for Victoria to<br>provide appropriate guidance<br>on when and how the Director<br>can be consulted by Victoria<br>Police in relation to complex<br>issues arising from disclosure<br>obligations and public interest<br>immunity claims. These<br>amendments should reflect the<br>protocols and procedures<br>proposed in Recommendation<br>68.  | DPP                   | Disclosure | 30 November<br>2021<br>Delivered            |
| 70. | That Victoria Police, within 12<br>months, amends its internal<br>policies and procedures to<br>provide appropriate guidance<br>on when and how Victoria Police<br>can consult the Victorian<br>Director of Public Prosecutions<br>in relation to complex issues<br>arising from disclosure<br>obligations and public interest<br>immunity claims. These<br>amendments should reflect the<br>protocols and procedures<br>proposed in Recommendation<br>68 and the need for police<br>officers to obtain early legal<br>advice when potentially complex<br>disclosure and public interest<br>immunity issues arise; and<br>provide a clear framework for<br>seeking that advice. | Victoria<br>Police    | Disclosure | 30 November<br>2021<br>Delivered            |
| 71. | That Victoria Police, within six<br>months, implements the<br>measures it has proposed to<br>improve training and support for<br>police officers regarding their<br>disclosure obligations, across all<br>levels of the organisation.   | Victoria<br>Police    | Disclosure | 31 May 2021<br>Delivered                    |

| No. | Recommendation  | Responsible<br>agency | Theme      | Commission's<br>implementation<br>timeframe  |
|-----|---|-----------------------|------------|--|
| 72. | That Victoria Police<br>commissions two independent<br>reviews of the measures<br>implemented in<br>Recommendation 71, to ensure<br>that they adequately reflect any<br>applicable changes to law and<br>policy and are effective in<br>improving police officers'<br>understanding of their<br>disclosure obligations. The<br>reviews should be undertaken as<br>follows:<br>a. an initial independent<br>external review within two<br>years of implementation<br>b. an additional independent<br>external review within five<br>years of the initial review. | Victoria<br>Police    | Disclosure | First review<br>within two years<br>of<br>implementation<br>of<br>Recommendation<br>71 and additional<br>review within five<br>years of first<br>review.<br>Victoria Police<br>has partially<br>acquitted this<br>recommendation<br>by finalising the<br>first review in May<br>2023. The second<br>review is due to<br>be conducted in<br>2028.                     |
| 73. | That Victoria Police<br>commissions two independent<br>reviews of the implementation of<br>its dedicated disclosure officer<br>initiative, to ensure that it is<br>effective in improving disclosure<br>processes and practices. The<br>reviews should be undertaken as<br>follows:<br>a. an initial independent<br>external review within two<br>years of implementation<br>b. an additional independent<br>external review within five<br>years of the initial review.  | Victoria<br>Police    | Disclosure | First review<br>within two years<br>of<br>implementation<br>of disclosure<br>officer initiative<br>and additional<br>review within five<br>years of first<br>review.<br>Victoria Police<br>has partially<br>acquitted this<br>recommendation<br>by finalising the<br>first review in<br>December 2022.<br>The second<br>review is due to<br>be conducted in<br>2027. |

| No. | Recommendation   | Responsible<br>agency | Theme      | Commission's<br>implementation<br>timeframe |
|-----|--|-----------------------|------------|---|
| 74. | <ul> <li>That Victoria Police, within six<br/>months, reviews the information<br/>management systems it relies<br/>on to fulfill its disclosure<br/>obligations, to assess with<br/>specificity:</li> <li>a. the extent to which the<br/>implementation of recent<br/>system reforms will enable<br/>Victoria Police to fulfil its<br/>disclosure obligations<br/>adequately</li> <li>b. remaining system gaps<br/>and issues</li> <li>c. system functionality<br/>needed to address any<br/>identified gaps and issues</li> <li>d. investment requirements</li> </ul> | Victoria<br>Police    | Disclosure | 31 May 2021<br>Delivered                    |
| 75. | to develop and implement<br>any additional system<br>functionality needed.<br>That Victoria Police, within three<br>months, establishes a disclosure<br>governance committee that has<br>responsibility for identifying and<br>monitoring systemic disclosure<br>issues and overseeing the<br>development and<br>implementation of reforms to<br>improve disclosure processes<br>and practices.<br>The committee's membership  | Victoria<br>Police    | Disclosure | 28 February 2021<br>Delivered               |
|     | should consist of stakeholders<br>with expertise in policing,<br>disclosure, public interest<br>immunity and the conduct of<br>criminal prosecutions, including<br>the Victorian Office of Public<br>Prosecutions, the Victorian<br>Government Solicitor's Office,<br>the Department of Justice and<br>Community Safety, Victoria  |                       |            |   |

| No. | Recommendation  | Responsible<br>agency   | Theme                             | Commission's<br>implementation<br>timeframe   |
|-----|---|---|-----------------------------------|---|
| 76. | Legal Aid and any other relevant<br>legal profession representatives.<br>That the Victorian Legal<br>Services Board and<br>Commissioner, the Law Institute<br>of Victoria and the Victorian Bar<br>work with community legal<br>services and Victoria Legal Aid<br>to, within six months, prepare<br>and distribute communications<br>aimed at restoring and<br>promoting public and client<br>confidence in the legal<br>profession.<br>These communications should:<br>a. educate clients and the<br>public on lawyers' ethical<br>duties and obligations,<br>particularly in relation to<br>confidentiality, conflicts of<br>interest and legal<br>professional privilege<br>b. inform clients and the<br>public about where they<br>can seek help or advice<br>regarding concerns they<br>may have about their<br>lawyer. | VLSBC, LIV<br>and<br>Victorian Bar  | Legal<br>Profession<br>Regulation | 31 May 2021<br>Delivered  |
| 78. | That the Legal Services Council,<br>Law Council of Australia and<br>Australian Bar Association work<br>together to, within 12 months,<br>clarify and harmonise the duty<br>of confidentiality and its<br>exceptions, as contained in the<br>Solicitors' Conduct Rules and the<br>Barristers' Conduct Rules.   | Legal<br>Services<br>Council, Law<br>Council of<br>Australia,<br>Australian<br>Bar<br>Association | Legal<br>Profession<br>Regulation | 30 November<br>2021<br>The Law Council<br>of Australia and<br>Australian Bar<br>Association have<br>indicated more<br>time is required<br>due to the<br>administrative<br>process required<br>to amend rules. |

| No. | Recommendation  | Responsible<br>agency       | Theme                             | Commission's<br>implementation<br>timeframe   |
|-----|---|-----------------------------|-----------------------------------|---|
| 79. | <ul> <li>That the Law Council of<br/>Australia, within 12 months,<br/>updates the commentary to the<br/>Solicitors' Conduct Rules in<br/>relation to the duty of<br/>confidentiality and its<br/>exceptions, to include guidance<br/>on:</li> <li>a. the factors to be<br/>considered when<br/>assessing whether a<br/>disclosure of<br/>confidential information<br/>is justified</li> <li>b. where and how a<br/>solicitor can obtain<br/>advice on ethics when<br/>considering making a<br/>disclosure</li> <li>c. steps to be taken to<br/>document the actions<br/>taken by a solicitor<br/>regarding the<br/>information received<br/>and the disclosure<br/>made</li> <li>d. any further actions that<br/>a solicitor should take<br/>when considering<br/>making a disclosure.</li> </ul> | Law Council<br>of Australia | Legal<br>Profession<br>Regulation | 30 November<br>2021<br>The Law Council<br>of Australia is in<br>the process of<br>updating the<br>commentary to<br>be released with<br>amended rules. |

| No. | Recommendation   | Responsible<br>agency | Theme                             | Commission's<br>implementation<br>timeframe |
|-----|--|-----------------------|-----------------------------------|---|
| 80. | <ul> <li>That the Victorian Bar, within 12 months, prepares guidance in relation to the duty of confidentiality and its exceptions, including:</li> <li>a. the factors to be considered when assessing whether a disclosure of confidential information is justified</li> <li>b. where and how a barrister can obtain advice on ethics when considering making a disclosure</li> <li>c. steps to be taken to document the actions taken by a barrister regarding the information received and the disclosure made</li> <li>d. any further actions that a barrister should take when considering making a disclosure</li> </ul> | Victorian Bar         | Legal<br>Profession<br>Regulation | 30 November<br>2021<br>Delivered            |
| 81. | That the Victorian Bar, within six<br>months, develops ethics<br>guidance on specific conflict of<br>interest issues and scenarios<br>that can arise for criminal<br>defence barristers.<br>The Victorian Bar should<br>prepare this guidance in<br>consultation with the Criminal<br>Bar Association, Victoria Legal<br>Aid and other relevant<br>stakeholders.   | Victorian Bar         | Legal<br>Profession<br>Regulation | 31 May 2021<br>Delivered                    |

| No. | Recommendation  | Responsible<br>agency           | Theme                             | Commission's<br>implementation<br>timeframe  |
|-----|---|---------------------------------|-----------------------------------|--|
| 82. | That the Law Council of<br>Australia, within 12 months,<br>includes specific guidance on<br>maintaining appropriate<br>professional boundaries in the<br>commentary to the Solicitors'<br>Conduct Rules.  | Law Council<br>of Australia     | Legal<br>Profession<br>Regulation | <b>30 November</b><br><b>2021</b><br>The Law Council<br>of Australia is in<br>the process of<br>updating the<br>commentary to<br>be released with<br>new rules.  |
| 83. | That the Victorian Bar, within 12<br>months, develops specific<br>guidance for barristers on<br>maintaining appropriate<br>professional boundaries.   | Victorian Bar                   | Legal<br>Profession<br>Regulation | 30 November<br>2021<br>Delivered   |
| 84. | That the Victorian Legal<br>Services Board and<br>Commissioner, within six<br>months, issues clear guidance<br>about how legal ethics<br>education should be embedded<br>in the four compulsory fields of<br>continuing professional<br>development, including through<br>the use of practical, scenario-<br>based learning.  | VLSB+C                          | Legal<br>Profession<br>Regulation | 30 May 2021<br>Delivered   |
| 87. | That the Victorian Legal<br>Services Board and<br>Commissioner, the Victorian Bar<br>and the Law Institute of Victoria,<br>in consultation with other<br>relevant stakeholders and prior<br>to the commencement of the<br>mandatory reporting obligation<br>proposed in Recommendation<br>86, prepare harmonised<br>guidance and continuing<br>professional development<br>activities for the legal profession<br>to accompany and support the<br>introduction of a mandatory<br>reporting requirement. | VLSBC,<br>Victorian Bar,<br>LIV | Legal<br>Profession<br>Regulation | Prior to<br>implementation<br>of<br>Recommendation<br>86<br>Implementation<br>of this<br>recommendation<br>is contingent on<br>development of<br>the reporting<br>requirement<br>scheme<br>(recommendation<br>86). |

| No. | Recommendation  | Responsible<br>agency    | Theme                             | Commission's<br>implementation<br>timeframe |
|-----|---|--------------------------|-----------------------------------|---|
| 88. | That the Victorian Legal<br>Services Commissioner, within 12<br>months, revokes the Instrument<br>of Delegation conferred on the<br>Victorian Bar for receiving and<br>handling complaints regarding<br>barristers and resumes that<br>function.  | VLSBC                    | Legal<br>Profession<br>Regulation | 30 November<br>2021<br>Delivered            |
| 89. | That the Victorian Bar and the<br>Law Institute of Victoria, within<br>six months, assess the<br>awareness level, use and views<br>of the ethical, health and<br>wellbeing support services and<br>resources offered to their<br>members.   | Victorian Bar<br>and LIV | Legal<br>Profession<br>Regulation | 31 May 2021<br>Delivered                    |
|     | If the awareness levels and<br>usage are found to be low, the<br>Victorian Bar and the Law<br>Institute of Victoria should<br>review the quality of the services<br>and resources and improve<br>marketing and communications<br>to ensure members are aware of<br>the useful supports available. |                          |                                   |   |
|     | The Victorian Bar and the Law<br>Institute of Victoria should<br>regularly review the<br>effectiveness of these services<br>and resources (at least every<br>two years) and update them as<br>required to meet the needs of<br>members.   |                          |                                   |   |

| No.  | Recommendation  | Responsible<br>agency | Theme                             | Commission's<br>implementation<br>timeframe  |
|------|---|-----------------------|-----------------------------------|--|
| 90.  | That Victoria Police, within 12<br>months, amends the Victoria<br>Police Manual and relevant<br>training materials to<br>comprehensively set out<br>obligations under section 464C<br>of the <i>Crimes Act 1958</i> (Vic) and<br>the <i>Charter of Human Rights</i><br><i>and Responsibilities Act 2006</i><br>(Vic) related to the right of a<br>person in police custody to<br>communicate with a lawyer.<br>Victoria Police should undertake<br>this work in consultation with<br>relevant stakeholders including<br>Victoria Legal Aid, the<br>Department of Justice and<br>Community Safety, Law Institute<br>of Victoria, Victorian Bar,<br>Federation of Community Legal<br>Centres and Victorian Aboriginal<br>Legal Service. | Victoria<br>Police    | Legal<br>Profession<br>Regulation | 30 November<br>2021<br>Delivered   |
| 100. | That the Chief Commissioner of<br>Victoria Police ensures that a<br>suitably qualified, independent<br>authorised person, who is not a<br>police officer, determines any<br>disciplinary charges laid by the<br>Special Investigator.   | Victoria<br>Police    | Special<br>Investigator           | Following<br>completion of<br>investigations by<br>the Special<br>Investigator<br>This<br>recommendation<br>will be closed at<br>the time the<br><i>Special</i><br><i>Investigator</i><br><i>Repeal Act 2023</i><br>commences. |

| No.  | Recommendation  | Responsible<br>agency | Theme                   | Commission's<br>implementation<br>timeframe   |
|------|---|-----------------------|-------------------------|---|
| 101. | That the Chief Commissioner of<br>Victoria Police reports to the<br>Special Investigator and<br>Implementation Monitor<br>proposed in Recommendation<br>108 on the outcome of any<br>disciplinary proceedings arising<br>from the Special Investigator's<br>investigation of current Victoria<br>Police officers.   | Victoria<br>Police    | Special<br>Investigator | Following<br>completion of<br>investigations by<br>the Special<br>Investigator<br>See note to<br>recommendation<br>100. |
| 105. | That Victoria Police and the<br>Victorian Director of Public<br>Prosecutions, within three<br>months, in accordance with their<br>ongoing disclosure obligations,<br>apply the Commissioner's<br>determinations in relation to the<br>public interest immunity claims<br>(or as otherwise determined by a<br>court) over the complete and<br>unredacted submissions of<br>Counsel Assisting, and, where<br>relevant, facilitate disclosure of<br>these revised versions of the<br>submissions to potentially<br>affected persons. | Victoria<br>Police    | Disclosure              | 28 February 2021<br>Delivered   |
| 106. | That Victoria Police and<br>prosecuting agencies, within six<br>months, make all reasonable<br>attempts to advise the 887<br>people whose cases may have<br>been affected in the manner<br>identified in <i>R v Szabo</i> that their<br>cases may have been affected<br>by Ms Nicola Gobbo's conduct<br>as a human source, and<br>facilitate ongoing disclosure of<br>relevant information to those<br>persons.   | Victoria<br>Police    | Disclosure              | 31 May 2021<br>Delivered  |

## Appendix C – Implementation Monitor's assessment of status of recommendations

The Commission's final report included 111 recommendations. The following table sets out the full list of recommendations that have been assessed by the Implementation Monitor as delivered or not yet delivered within the Commission's indicative implementation timeframes through to 30 November 2022.

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor  |
|------|---|---|
|      |   | 3-month timeframe   |
| 2    | Delivered   | Ms Nicola Gobbo has been removed from the Supreme<br>Court roll of practitioners. Amendments have also been<br>made to Victorian Bar Constitution to allow for future<br>removal of practitioners.  |
| 4    | Delivered   | Victoria Police has conducted a review of their<br>organisational and executive structure. Additional<br>safeguards in relation to registration of high-risk human<br>sources have been included in the Human Source<br>Management Act, which received Royal Assent in May<br>2023 and will commence 30 September 2024. |
| 6    | Delivered   | Senior counsel has been appointed to conduct the required review of 11 human source files and has since undertaken the review.  |
| 7    | Delivered   | Victoria Police has implemented processes for development and review of human source policies   |
| 42   | Delivered   | Victoria Police has established the required strategic governance committee.  |
| 57   | Delivered   | Victoria Police has updated its human source policy to include a direction for officers to inform human sources of their right to make complaints to IBAC.  |
| 75   | Delivered   | Victoria Police has established the required disclosure governance committee.   |
| 105  | Delivered   | Substantial progress and efforts have been made to<br>ensure disclosure was made. Additionally, there are now<br>processes in place to effect disclosure if potentially<br>affected persons come to the attention of Victoria Police.   |

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor   |
|------|---|--|
| 107  | Delivered   | Government has established the Implementation<br>Taskforce to coordinate implementation of<br>recommendations.   |
| 108  | Delivered   | Sir David Carruthers has been appointed as<br>Implementation Monitor   |
|      |   | 6-month timeframe  |
| 67   | Delivered   | The Attorney-General has considered the review of the<br>adequacy of the court's powers with respect to making<br>non-disclosure orders. Recommendations will be<br>incorporated into legislative disclosure reforms to be<br>delivered in 2021.                                   |
| 71   | Delivered   | Victoria Police has delivered practical guidance and<br>training materials relating to disclosure obligations, and<br>has reported increased awareness.  |
| 74   | Delivered   | Victoria Police has commissioned an external review of<br>relevant IT systems and a report was delivered in May<br>2021.   |
| 76   | Delivered   | The VLSB+C, in conjunction with the LIV, Victorian Bar,<br>Victoria Legal Aid and the Federation of Community<br>Legal Centres launched and delivered the 'Your Right to<br>Ask" public campaign on radio, press and digital.  |
| 77   | Delivered   | Government has considered a review of the Victorian<br>Legal Admissions Board's (VLAB) powers. The review<br>recommended a policy response around improved<br>understanding of VLAB's powers and procedures in<br>assessing applications for admission to the legal<br>profession. |
| 81   | Delivered   | The Victorian Bar has developed and delivered CPD material on ethical issues for criminal defence barristers.  |
| 84   | Delivered   | The VLSB+C has developed and published guidance on<br>enhancing legal ethics education in CPD and will<br>continue to evaluate effectiveness and make updates as<br>necessary.   |
| 89   | Delivered   | The Victorian Bar and LIV have both undertaken a survey of their memberships on awareness levels, use and views of the ethical, health and wellbeing support   |

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor   |
|------|---|--|
|      |   | services. Implementation of recommendations made in light of survey results is underway.   |
| 106  | Delivered   | All reasonable attempts at notification to the potentially affected persons had been completed.  |
|      |   | 12-month timeframe   |
| 1    | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office. |
| 3    | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office. |
| 19   | Delivered   | Victoria Police updated its internal human source management policy.   |
| 20   | Delivered   | Victoria Police updated its internal human source management policy.   |
| 21   | Delivered   | Victoria Police updated its internal human source management policy.   |
| 22   | Delivered   | Victoria Police updated its internal human source management policy.   |
| 23   | Delivered   | Victoria Police updated its internal human source management policy.   |
| 24   | Delivered   | Victoria Police updated its internal human source management policy.   |
| 25   | Delivered   | Victoria Police updated its internal human source management policy.   |
| 30   | Delivered   | Victoria Police developed further guidance and training<br>requirements relevant to human source management<br>risk assessments.                       |
| 32   | Delivered   | Victoria Police updated its internal human source management policy.   |
| 33   | Delivered   | Victoria Police developed further guidance and training<br>requirements relevant to human source management<br>risk assessments.                       |

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor  |
|------|---|---|
| 34   | Delivered   | Victoria Police developed further guidance and training<br>requirements relevant to human source management<br>risk assessments.  |
| 35   | Delivered   | Victoria Police developed further guidance and training<br>requirements relevant to human source management<br>risk assessments.  |
| 36   | Delivered   | Victoria Police developed further guidance and training<br>requirements relevant to human source management<br>risk assessments.  |
| 37   | Delivered   | Victoria Police updated its internal human source management policy.  |
| 38   | Delivered   | Victoria Police undertook a review of the broader<br>functionality of Interpose. Additional data capture fields<br>were included, including enhancing Interpose to record<br>the origin of information provided by human sources. |
| 39   | Delivered   | Victoria Police undertook a review of the broader<br>functionality of Interpose. Additional data capture fields<br>were included, including enhancing Interpose to record<br>the origin of information provided by human sources. |
| 40   | Delivered   | Victoria Police updated its internal human source management policy.  |
| 41   | Delivered   | Victoria Police updated its internal human source management policy.  |
| 62   | Delivered   | Amendments to the <i>Criminal Procedure Act 2009</i><br>commenced on 16 February 2022. The Disclosure<br>Certificates Regulations were made on 26 July 2022 and<br>commenced on 1 October 2022.                                   |
| 63   | Delivered   | Amendments to the <i>Criminal Procedure Act 2009</i><br>commenced on 16 February 2022. The Disclosure<br>Certificates Regulations were made on 26 July 2022 and<br>commenced on 1 October 2022.                                   |
| 64   | Delivered   | Victoria Police delivered the Chief Commissioner's<br>Instruction, a summary disclosure practice guide and an<br>indictable disclosure practice guide.  |
| 65   | Delivered   | The OPP did an extensive review of the existing Policy of the DPP for Victoria and noted that it aligned with the   |

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|------|---|---|
|      |   | proposed legislative reforms and that no amendment of the policy was required.  |
| 66   | Delivered   | Amendments to the <i>Criminal Procedure Act 2009</i><br>commenced on 16 February 2022. The Disclosure<br>Certificates Regulations were made on 26 July 2022 and<br>commenced on 1 October 2022.                         |
| 68   | Delivered   | On 24 January 2022, the OPP, Victoria Police and the VGSO, published a protocol to facilitate effective engagement with, and resolution of, complex issues arising from disclosure obligations and PII claims.          |
| 69   | Delivered   | On 24 January 2022, the OPP, Victoria Police and the<br>VGSO, published a protocol to facilitate effective<br>engagement with, and resolution of, complex issues<br>arising from disclosure obligations and PII claims. |
| 70   | Delivered   | Victoria Police delivered the Chief Commissioner's<br>Instruction, a summary disclosure practice guide and an<br>indictable disclosure practice guide.  |
| 78   | Not yet delivered   | Progress is delayed, however work is underway to deliver<br>guidance to Victorian legal practitioners through local<br>Victorian bodies.  |
| 79   | Not yet delivered   | Progress is delayed, however work is underway to deliver<br>guidance to Victorian legal practitioners through local<br>Victorian bodies.  |
| 80   | Delivered   | The Victorian Bar developed advice and delivered online<br>sessions to members, which were posted on the Bar's<br>CPD catalogue on their website.   |
| 82   | Not yet delivered   | Progress is delayed, however work is underway to deliver<br>guidance to Victorian legal practitioners through local<br>Victorian bodies.  |
| 83   | Delivered   | The Victorian Bar developed advice and delivered online<br>sessions to members, which were posted on the Bar's<br>CPD catalogue on their website.   |
| 88   | Delivered   | On 30 June 2021, VLSB+C revoked the Instrument of<br>Delegation conferred on the Victorian Bar for receiving<br>and handling complaints regarding barristers and<br>resumes that function.                              |

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor   |
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| 90   | Delivered   | Victoria Police undertook consultation with stakeholders<br>to enhance policy and training material to<br>comprehensively set out the process for facilitating a<br>person exercising their right to obtain legal advice while<br>in police custody. |
| 92   | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
| 93   | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
| 94   | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
| 95   | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
| 96   | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
| 97   | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
| 98   | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
| 99   | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
| 103  | Delivered   | The Special Investigator Act received Royal Assent in<br>December 2021 and the Special Investigator was formally<br>appointed to the statutory office.   |
|      |   | 18-month timeframe   |
| 91   | Not yet delivered   | Rather than introducing amendments to the Inquiries<br>Act in isolation, work is underway to develop whole-of-<br>government administrative guidance on public interest  |

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor  |
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|      |   | immunity claims for inquiries and litigation more broadly.  |
|      |   | 2-year timeframe  |
| 8    | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 9    | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 10   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 11   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 12   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 13   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 14   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 15   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 16   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 17   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |
| 18   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024. |

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor  |
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| 26   | Not yet delivered   | Delivery of a centralised organisational model for the<br>registration, use and management of human sources<br>has been delayed due to operational and resourcing<br>constraints. |
| 27   | Not yet delivered   | Delivery of recommendation 27 is dependent on the delivery of recommendation 26.  |
| 28   | Not yet delivered   | Delivery of recommendation 28 is dependent on the delivery of recommendation 26.  |
| 29   | Not yet delivered   | Delivery of recommendation 29 is dependent on the delivery of recommendation 26.  |
| 44   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.   |
| 45   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.   |
| 46   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.   |
| 47   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.   |
| 48   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.   |
| 49   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.   |
| 50   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.   |
| 51   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.   |

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor   |
|------|---|--|
| 52   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.  |
| 53   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.  |
| 54   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.  |
| 55   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.  |
| 56   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.  |
| 58   | Delivered   | The Human Source Management Act received Royal<br>Assent in May 2023. The Act will commence 30<br>September 2024.  |
| 59   | Not yet delivered   | Delivery of this recommendation is contingent on the<br>development of regulations and other legislative<br>amendments following the introduction of the Human<br>Source Management Act, which received Royal Assent in<br>May 2023. The regulations are expected to be completed<br>prior to commencement of the Act on 30 September<br>2024. |
| 60   | Not yet delivered   | Delivery of this recommendation is contingent on<br>ongoing work on implementation and operation of the<br>Human Source Management Act, which will commence<br>on 30 September 2024.   |
| 61   | Delivered   | Government completed the systemic review of police<br>oversight in 2022, including providing reform options to<br>Government. Government continues to consider reform<br>options.  |
| 85   | Not yet delivered   | As agreement at the national level was not able to be<br>reached the second limb of the recommendation with an<br>additional 12-month timeframe was triggered.<br>Consultation with the other Uniform Law jurisdictions to<br>consider options for uniform implementation is ongoing.  |

| Rec. | Implementation<br>Monitor's<br>assessment of<br>acquittal as of 30<br>June 2023 | Commentary from the Implementation Monitor  |
|------|---|---|
| 86   | Not yet delivered   | As agreement at the national level was not able to be<br>reached within 12 months, the second limb of<br>recommendation 86 with an additional 12-month<br>timeframe was triggered. Consultation with the other<br>Uniform Law jurisdictions to consider options for uniform<br>implementation is ongoing.                     |
| 87   | Not yet delivered   | Delivery of Recommendation 87 is dependent on the delivery of Recommendation 86.  |
|      |   | 2- and 7-year timeframe   |
| 72   | Partially delivered   | Victoria Police commissioned a review into the<br>effectiveness of the reforms to improve training and<br>support for police officers regarding their disclosure.<br>This delivered the first limb of the recommendation. Full<br>delivery of this recommendation will be dependent on a<br>further five-year review in 2028. |
| 73   | Partially delivered   | Victoria Police commissioned a review into the<br>effectiveness of dedicated disclosure officer initiative.<br>This delivered the first limb of the recommendation. Full<br>delivery of this recommendation will be dependent on a<br>further five-year review in 2027.   |